### COMPREHENSIVE ANNUAL FINANCIAL REPORT

of

# **POLK COUNTY, TEXAS**

For the Year Ended September 30, 2009

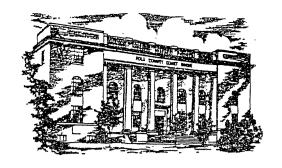
# POLK COUNTY, TEXAS TABLE OF CONTENTS

**September 30, 2009** 

INTRODUCTORY SECTION	<u>Pag</u>
Letter of Transmittal List of Elected and Appointed Officials Organizational Chart	7 13 15
FINANCIAL SECTION	
Independent Auditors' Report	19
Management's Discussion and Analysis	23
BASIC FINANCIAL STATEMENTS	
Government–Wide Financial Statements Statement of Net Assets Statement of Activities	33 34
Governmental Funds Financial Statements  Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	36 38 41
Fiduciary Funds Financial Statements Statement of Fiduciary Net Assets – Agency Funds	43
Notes to Financial Statements	45
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and Changes in Fund Balance— Budget and Actual – General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance— Budget and Actual – Road and Bridge Fund Schedule of Funding Progress – Texas County and District Retirement System	70 73 75
COMBINING STATEMENTS AND SCHEDULES	
Combining Balance Sheet – Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds Schedule of Revenues, Expenditures, and Changes in Fund Balance–	80 86
Budget and Actual – Debt Service Fund  Schedule of Revenues, Expenditures, and Changes in Fund Balance  Budget and Actual – Road and Bridge Fund – Precints One through Four  Combining Statement of Net Assets – Agency Funds  Combining Statement of Changes in Assets and Liabilities – Agency Funds	91 92 96 97

STATISTICAL SECTION	Page
Net Assets by Component	100
Changes in Net Assets	102
Fund Balances, Governmental Funds	104
Changes in Fund Balance, Governmental Funds	106
Tax Revenues by Source, Governmental Activities	108
Assessed Value and Estimated Actual Value of Taxable Property	110
Property Tax Rates – Direct and Overlapping Governments	112
Principal Property Taxpayers	115
Property Tax Levies and Collections	116
Ratio of General Bonded Debt Outstanding	118
Direct and Overlapping Governmental Activities Debt	121
Legal Debt Margin Information	122
Demographic and Economic Statistics	124
Principal Employers	127
County Employees	128
Operating Indicators by Function/Program	130
Capital Asset Statistics by Function/Program	132

INTRODUCTORY SECTION



Ray Stelly, CPA
Polk County Auditor

# POLK COUNTY

LIVINGSTON, TEXAS

(936) 327-6811 Fax: (936) 327-6898

December 31, 2009

To the Honorable Board of District Judges, Honorable County Judge, Honorable Members of Commissioners Court, and Citizens Polk County, Texas:

The Comprehensive Annual Financial Report (CAFR) of Polk County, Texas (the "County"), for the fiscal year ended September 30, 2009, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner that presents fairly the financial position and results of operations of the various funds of the County. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

In 1999, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. This statement established new requirements for the annual financial reports of state and local governments. It was developed to provide additional information about the fiscal health of the government and to make the annual reports more comprehensive and easier to understand and use. GASB Statement No. 34 mandated that governments comparable to the County implement the new reporting model by fiscal year 2003.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

The CAFR is presented in three sections: *Introductory, Financial, and Statistical*. The introductory section includes this transmittal letter, the County's organizational chart, and a list of principal officials. The financial section includes the Management's Discussion and Analysis (MD&A), the basic financial statements including the notes, required supplementary information other than MD&A, combining and individual fund statements and schedules as well as the independent auditors' report on these financial statements and schedules. The statistical section, which is unaudited but reviewed by the independent auditors, includes selected financial and demographic information, generally presented on a multi-year basis.

The financial reporting entity (the County) includes all the funds of the primary government (i.e., Polk County as legally defined), as well as any component units. Component units are legally separate entities for which the primary government is financially accountable. Currently, the County has one component unit, IAH Public Facility Corporation.

The County provides a full range of services complemented by statute or charter. This includes police protection, legal and judicial services, construction and maintenance of roads and bridges, and waste management facilities.

### **POLK COUNTY HISTORY**

Polk County was formed in 1846 as a political subdivision of the Republic of Texas. The County was named in honor of James K. Polk, then President of the United States. The City of Livingston is the county seat and the largest city in Polk County.

The 1,095 square miles of Polk County is located in the tall pine forests of deep east Texas, about 70 miles north of Houston. It is bounded by the Trinity River on the southwest and the Neches River on the northwest. To the north and east lie more than 100 miles of scenic roads, four Texas Woodland Trails, and the State's largest Indian Reservation, home of the Alabama-Coushatta Tribe of Texas. In the late 1700's, the Alabama-Coushatta Indians established camps on the Trinity and Neches Rivers. Through the interest and concern of Sam Houston, General of the Republic of Texas, the Alabama Coushatta Indians were given a permanent home in the eastern portion of the County and, until 1971, this was the only Indian reservation in Texas.

The County boasts one of the most varied and enjoyed environments in the state. Pleasant springs and falls, long warm summers, and mild winters entice vacationers year round and encourage retirement to the area. The average rainfall of 48 inches provides abundant forest vegetation and feeds major rivers in the area, making conditions favorable for principal activities such as agriculture, forestry, and ranching. A favorite recreation area is Lake Livingston, a man-made lake surrounded by some 500 miles of shoreline filled with vacation and primary homes, golf courses, marinas, campgrounds, boat launches, and fishing piers. Public access to the lake is provided by the 700-acre Lake Livingston State Park that is open year round, as well as a number of smaller parks. The 93,000-acre lake is located in the west and southwest portion of the County.

### **MAJOR INITIATIVES**

#### For the Year

On February 1, 2008, Polk County issued \$10,120,000 in certificates of obligation to finance construction of a judicial center. This judicial center, to be constructed in the block directly to the south of the county courthouse, will address space and security concerns associated with the courtrooms currently being used in the county courthouse.

This judicial center will include courtrooms for district court, county court, and justice of the peace court as well as office space for the district judges, district attorney's staff, and office space for the district clerk, county clerk, and justice of the peace. It will also include a sally port at the rear of the building so that prisoners can be loaded and unloaded in a secure environment. It will also include the means to transport prisoners to and from courtrooms securely.

A guaranteed maximum price for this facility has been approved by the Polk County Commissioners' Court and construction should begin shortly after the beginning of January 2010.

The site preparation of a new law enforcement facility, including a 240-bed expansion to the county detention facility, approved in March 2007 with the issuance of \$19,000,000 in certificates of obligation, began in August 2009. A guaranteed maximum price for this facility has been approved by the Polk County Commissioners' Court.

On September 13, 2008, Hurricane Ike struck the Texas coast and eventually moved through Polk County bringing near-hurricane force winds and significant amounts of rain. While damage to Polk County structures and equipment was minimal, damage in the county at large rose as high as \$5,000,000. Removal of storm debris by the County was ongoing at year end. As of December 14, 2009, a total of \$7,532.851 has been expended by Polk County for debris removal, other Hurricane Ike-related repairs and the cost of overtime logged by county employees who worked in response to the emergency. A total of \$6,290,518 has been reimbursed by the Federal Emergency Management Administration (FEMA). Polk County expects an additional amount of \$1,227,920 to be reimbursed shortly.

### For the Future

On July 9, 2009, Polk County received a financial assistance award from the U.S. Department of Commerce of \$4,000,000 for the construction of a building to house a community college and conference center. The proposed educational facility will be leased to Angelina College of Lufkin, Texas, which will be responsible for the curriculum, operation, and maintenance of the facility. The land on which this facility will be built has been purchased with funds donated by interested citizens and the county is working with an architect to develop preliminary building plans.

### FINANCIAL INFORMATION

#### **General Government Functions**

The Commissioners' Court is the governing body of the County. The Texas Constitution specified that the Court consists of a County judge, who is elected at large and serves as presiding officer, and four County commissioners elected by the voters of their individual precincts. The court exercises the powers provided by law to conduct the varied business of the County. The Local Government Code prescribes the duties and grants authority to the Commissioners' Court and other County officers relating to financial management. In compliance with state statutes, the Commissioners' Court maintains budgetary control to ensure that provisions embodied within the annually appropriated budget are met for most county functions. According to the budget laws of the State of Texas, expenditures may not exceed the amount appropriated for each fund.

### **The Budget Process**

The County judge serves as the budget officer and, along with the County auditor, prepares an annual budget for presentation and approval by the Commissioners' Court. Departments submit budget requests for budget revisions and amendments to the County Auditor, who shall review for conformity to statutes, appropriateness within the scope of budget objectives, making recommendations to the Commissioners' Court, as required. The Commissioners' Court maintains sole authority for revising or amending the budget.

Notices, budget request forms, and a proposed budget planning calendar are distributed to elected officials and department heads, who are responsible for preparing a departmental budget request and submitting the same to the County judge, along with supporting documentation.

The County auditor estimates historical revenues and beginning balances in conjunction with information obtained from various county offices. The County judge compiles and analyzes budget requests and estimated revenues, conducting budget review meetings with departments and the County auditor.

A preliminary budget is submitted to Commissioners Court' and budget workshops are held with individual departments, if requested. A proposed budget is filed with the County Clerk for public inspection and a tax rate is proposed to support that budget, based upon the Tax assessor/collector's publication of the "effective tax rate."

Notices of the proposed tax rate are published in the local newspaper and public hearings are held to receive comments on the proposed budget and on the proposed tax rate. Changes warranted by law and required in the interest of the taxpayer are made, the budget is adopted, and a tax rate is set. The approved budget is filed with the County clerk and the County auditor.

The County auditor monitors expenditures of the various departments to prevent expenditures from exceeding budget appropriations and sends a monthly financial report to Commissioners' Court and the District judges. The County auditor provides a budget to actual expenditures report to each department on a monthly basis.

Departments may receive added incentives for efforts in cost effective measures during the budget year. Certain budget balances are carried forward (through the budget process) to allow and encourage departments to save toward larger expenditures. Road and bridge departments are probably the most affected by the budget carry-forward issue, as larger balances may occur.

### **Internal Control Structure**

The County's accounting records for general government operations are maintained and the financial statements presented on a modified accrual basis. The financial operating controls are shared by the Commissioners' Court, which is the governing body, and the County auditor, who is appointed by the District judges.

The County auditor has the basic responsibility for maintaining the records of all financial transactions of the County and examining, auditing, and approving all disbursements from county funds prior to submission to Commissioners' Court for payment.

The Commissioners' Court sets the tax rate, establishes policies for county operations, approves contracts for the County and develops and adopts the county budget within the resources as estimated by the County auditor.

In developing the County's accounting systems, consideration was given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of the financial records for preparing financial statements and maintaining accountability of assets. The concept of reasonable assurance recognizes the cost of a control should not exceed the benefits likely to be derived there from, and the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. The County's internal accounting controls are believed to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

### **Cash Management**

The County treasurer, by statute, serves as the custodian of county funds and is responsible for the receipt and disbursement of all monies owed to or by the County. The County treasurer is required to maintain accurate records of all transactions of his/her office and to regularly report to the Commissioners' Court.

The Commissioners' Court selected qualified banks to serve as the county depositories, in which the County treasurer deposits all monies received. Monies that are temporarily idle during the year are deposited in TexPool and other approved investments. The County's investment policy was revised to meet the changes in the Public Funds Investment Act. Investment strategies were identified for each group of funds.

### Risk Management

The County participates in the Texas Association of Counties Worker's Compensation Pool to cover job related risk. The development of a limited risk management program has resulted in significant savings in Worker's Compensation insurance premiums. These savings are passed on to all county employees in the form of cost of living and merit salary increases. Additionally, the County annually reviews, with its carrier, all liability coverage making necessary amendments and/or adjustments to policy deductibles and limits.

### OTHER INFORMATION

### **Independent Audit**

The County requires an annual audit of the books of accounts, financial records, and transactions of all departments of the County by an independent certified public accountant. The accounting firm of Belt Harris & Associates, LLLP, was selected by Commissioners' Court as the County's auditors, and their opinion letter on the financial statements is included in the financial section of this report.

#### Acknowledgements

The preparation of this report was accomplished with the efficient and dedicated services of the entire staff of the County auditor's office. We would like to express our appreciation to all members of the departments who assisted and contributed to its preparation. We would also like to thank the County judge, members of the Commissioners' Court, and the department heads for their interest and support in planning and conducting the financial operations of the County in a responsible and progressive manner.

Respectfully submitted,

Rav Stelly, County Audite

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# LIST OF ELECTED AND APPOINTED OFFICIALS September 30, 2009

### **COMMISSIONERS COURT:**

John P. Thompson County Judge

Robert E. Willis Commissioner, Precinct #1
Ronnie L. Vincent Commissioner, Precinct #2
Milton B. Purvis Commissioner, Precinct #3
Charles T. Overstreet Commissioner, Precinct #4

JUDICIAL:

Lee HonDistrict AttorneyKathy CliftonDistrict Clerk

**COUNTY COURT AT LAW:** 

Stephen Phillips Judge, County Court at Law

Schelana Walker County Clerk

**JUSTICE COURTS:** 

Darrell Longino
Justice of Peace, Precinct #1
David Johnson
Justice of Peace, Precinct #2
Larry Whitworth
Justice of Peace, Precinct #3
Steven B. McEntyre
Justice of Peace, Precinct #4

**LAW ENFORCEMENT:** 

Kenneth Hammack County Sheriff

Charles Clack

William Cunningham

Constable, Precinct #1

Constable, Precinct #2

Ray Meyers

Constable, Precinct #3

Dana G. "Bubba" Piper

Constable, Precinct #4

**FINANCIAL ADMINISTRATION:** 

Marion A. "Bid" Smith

Nola Reneau

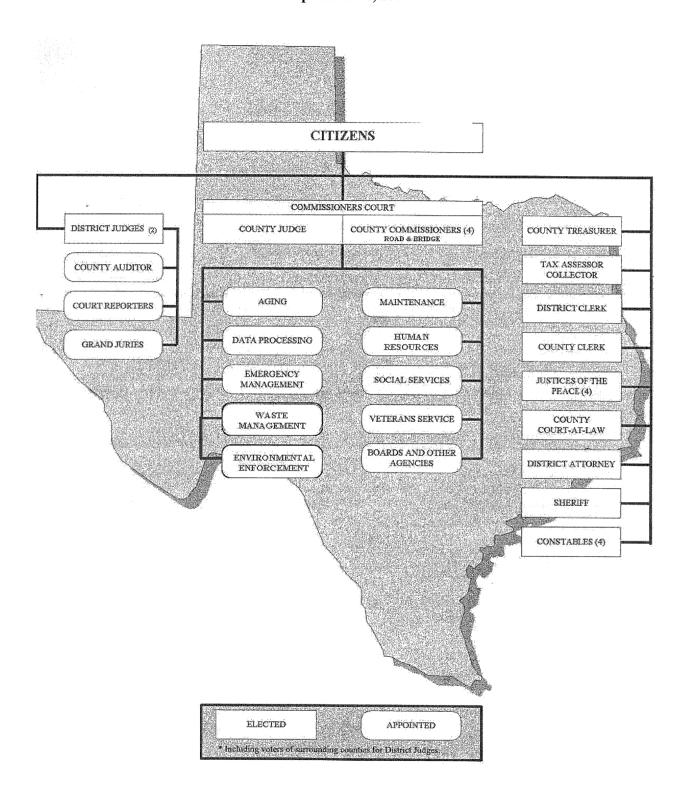
County Treasurer

Ray Stelly

County Auditor\*

\*Designated appointed official. All others are elected.

ORGANIZATIONAL CHART September 30, 2009



FINANCIAL SECTION



### INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge and Members of the Commissioners', Court, Polk County, Texas:

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Polk County, Texas (the "County"), as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of September 30, 2009, and the respective changes in financial position thereof for the year ended in conformity with generally accepted accounting principles in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2009 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in assessing the results of our audit.

The management's discussion and analysis, budgetary comparison information, and pension information, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

PH: 512.381.0222

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, schedules, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

### Bell Harris & Associates, LLLP

Belt Harris & Associates, LLLP *Certified Public Accountants*Houston, Texas
December 31, 2009

MANAGEMENT'S DISCUSSION AND ANALYSIS

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended September 30, 2009

The following management's discussion and analysis ("MD&A") of Polk County's financial performance provides an overview of the County's financial activities for the year ended September 30, 2009. This overview is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the County's financial activity, (c) identify changes in the County's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

Please consider the information presented here in conjunction with the transmittal letter on pages 7–11 and the County's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS

The general fund, on a current financial resource basis (fund level), reported revenues over expenditures and other financing sources and uses of \$689,978, as compared to a planned increase of \$452,119, which results in a positive variance of \$237,859.

On a government-wide basis for governmental activities, the County had expenses net of program revenue of \$18,705,018. General revenues of \$19,627,711 were \$922,693 greater than expenses net of program revenue.

The County's total net assets, on the government—wide basis, totaled \$25,952,957 at September 30, 2009.

#### THE STRUCTURE OF OUR ANNUAL REPORT

#### **Components of the Financial Section** Financial Statements Management's Required Discussion and Supplementary Analysis Information Fund Financial Independent Government-Component Units Notes to the Auditors' Report Wide Financial Statements Financial Financial Statements Statements Statements Summary Detail

The Comprehensive Annual Financial Report is presented as compliant with the financial reporting model in effect pursuant to GASB Statement No. 34. The financial reporting model requires governments to present certain basic financial statements as well as a management's discussion and analysis (MD&A) and certain other required supplementary information (RSI). The basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
For the Year Ended September 30, 2009

#### GOVERNMENT-WIDE STATEMENTS

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. One of the most important questions asked about the County's finances is, "Is the County as a whole better or worse off as a result of this year's activity?" The Statement of Net Assets and the Statement of Activities, which are the government-wide statements, report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities on the accrual basis of accounting, which is similar to the basis of accounting used by most private sector entities. All current year revenues and expenses are taken into account regardless of when the cash is received or paid.

The Statement of Net Assets presents information on all the County's assets and liabilities, with the difference between the two reported as net assets. Over time, the increase or decrease in net assets provides one indicator as to whether the County's financial health is improving or deteriorating. Other non-financial factors, such as the County's property tax base and the condition of the County's infrastructure, need to be considered to assess the overall health of the County.

The Statement of Activities presents information showing how the County's net assets changed during the most recent year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows using the accrual method rather than modified accrual that is used in the fund level statements.

In the Statement of Net Assets and the Statement of Activities, the County has only one type of activity:

<u>Governmental Activities</u> — Most of the County's basic services are reported here such as general government, administration of justice, roads and bridges, health and human services, tax administration and interest and fiscal agent fees on long-term debt.

The government-wide financial statements can be found after the MD&A.

#### FUND FINANCIAL STATEMENTS

Traditional users of government financial statements will find the fund financial statement presentation more familiar. The focus is on the County's most significant funds. The fund financial statements provide more information about the County's most significant funds – not the County as a whole.

The County has two types of funds:

Governmental Funds — Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's major programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds balance sheet that explains the relationship or differences between them.

<u>Fiduciary Funds</u> — These funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs.

# MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued For the Year Ended September 30, 2009

<u>Notes to Financial Statements</u> – The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are the last section of the basic financial statements.

<u>Other Information</u> – In addition to basic financial statements, this MD&A, and accompanying notes, this report also presents certain required supplementary information (RSI). The RSI that GASB Statement No. 34 requires includes budgetary comparison schedules for the general fund and road and bridge fund as well as a schedule of funding progress for the Texas County and District Retirement System (TCDRS). RSI can be found after the basic financial statements.

### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

In accordance with GASB Statement No. 34, the County is providing comparative information. A comparative analysis of government-wide information is presented below.

#### **Statement of Net Assets**

The following table reflects the condensed Statement of Net Assets:

	Governmental Activities					
		2009		2008		
Current and other assets	\$	41,289,974	\$	41,670,372		
Capital assets, net		24,814,020		23,246,533		
Total Assets		66,103,994	Braunasonnasonn	64,916,905		
Long-term liabilities		38,178,677		37,986,998		
Otherliabilities		1,972,360		1,899,643		
Total Liabilities		40,151,037		39,886,641		
Net assets:						
Invested in capital assets,						
net of related debt		14,526,990		16,127,180		
Restricted		1,003,827		988,219		
Unrestricted		10,422,140		7,914,865		
Total Net Assets	\$	25,952,957	\$	25,030,264		

The County's net assets increased to \$25,952,957 from \$25,030,264. The County's unrestricted net assets were \$10,422,140. Long-term debt increased due to the issuance of \$2,525,000 in tax notes and \$518,385 in capital leases in fiscal year 2009.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
For the Year Ended September 30, 2009

### **Statement of Activities**

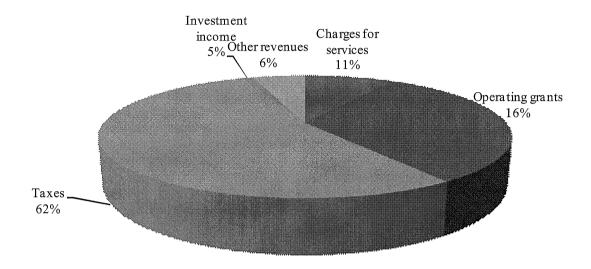
The following table provides a summary of the County's changes in net assets:

	Governmental Activities					
		2009	2008			
Revenues			,			
Program revenues:						
Charges for services	\$	2,857,384	\$	2,880,998		
Operating grants		10,420,519		4,144,123		
General revenues:						
Taxes		17,595,693		16,198,654		
Investment income		338,323		1,350,300		
Other revenues		1,693,695		1,456,263		
Total Revenues		32,905,614		26,030,338		
Expenses						
General government		13,153,683		5,086,750		
Administration of justice		8,933,374		8,777,239		
Roads and bridges		6,126,250		6,737,830		
Health and human services		1,164,876		1,029,386		
Tax administration		1,001,973		903,615		
Interest and fiscal agent fees						
on long-term debt		1,602,765		1,353,728		
Total Expenses		31,982,921	1	23,888,548		
Change in Net Assets		922,693		2,141,790		
Beginning net assets:		25,030,264		22,888,474		
Ending Net Assets	\$	25,952,957	\$	25,030,264		

# MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued For the Year Ended September 30, 2009

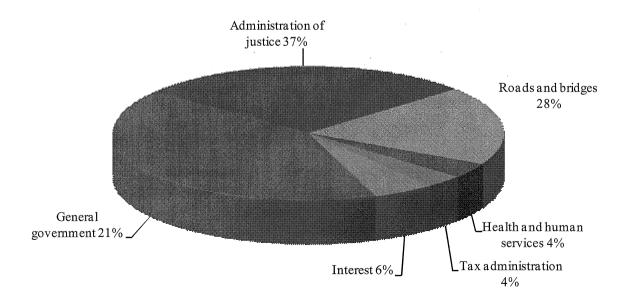
Graphic presentations of selected data from the summary tables follow to assist in the analysis of the County's activities.

#### **Governmental Revenues**



Total governmental revenues increased by \$6,875,276 over the prior year. This increase is primarily the result of increased intergovernmental revenue related to reimbursements from FEMA for Hurricane Ike related expenses.

### **Governmental Expenses**



Governmental expenses have increased by \$8,094,373 over the prior year due primarily to Hurricane Ike related cleanup and recovery expenses.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
For the Year Ended September 30, 2009

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

<u>Governmental Funds</u> – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

The County's governmental funds reflect a combined fund balance of \$37,207,462. Of this, \$36,127,878 is unreserved and available for day-to-day operations of the County, \$666,793 is reserved for debt service, and \$412,791 is reserved for endowments/trusts.

There was a decrease in the combined fund balance of \$190,249 from the prior year. The largest is the decrease in the jail expansion fund balance of \$1,463,367, leaving an ending fund balance of \$16,791,119. This decrease was partially offset by increases of \$573,659 in the road and bridge fund and \$689,978 in the general fund. The County's fund balance policy for the general fund is a three month reserve. With the previously noted increase, the general fund balance of \$6,082,958 is in compliance with the policy.

There was also an decrease of \$161,974 in the debt service fund balance ending at \$666,793 for the year. Debt service payments totaled \$3,635,552 for the year. The judicial center has an ending fund balance of \$9,567,021. There was a large increase in grant revenues and expenditures when compared to the prior year due to Hurricane Ike. The end result was a modest fund balance increase of \$97,082 in the grants fund.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

General fund expenditures were under the final budget by \$756,973. This is due to positive expenditure variances in all departments.

During the 2009 year, the Commissioners' Court amended the budget for the following purposes:

- To re-appropriate monies to pay for commitments in the form of encumbrances established prior to September 30, 2009, but not paid by that date;
- To appropriate monies from other governmental units received in year 2009;
- To re-appropriate monies within or between departments;
- To reflect department year end projections.

### **CAPITAL ASSETS**

At the end of the year, the County's governmental activities funds had invested \$24,814,020 in a variety of capital assets and infrastructure, net of depreciation. Depreciation is included with the governmental capital assets as required by GASB Statement No. 34.

# MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued For the Year Ended September 30, 2009

Major capital asset events during the current year include the following:

- Allie Bean Building and land for \$287,421
- Nine 2009 Mack trucks for \$928,170
- New asphalt zipper for \$101,434

More detailed information about the County's capital assets is presented in note IV. C. in the notes to the financial statements.

### LONG-TERM DEBT

At the end of the year, the County reported total bonds, certificates of obligation, notes, time warrants, and capital leases of \$36,323,771. The County issued \$2,525,000 in tax notes and \$518,386 in capital leases in fiscal year 2009.

More detailed information about the County's long-term liabilities is presented in note IV. D. in the notes to the financial statements.

All of the County's bond issues have been successful in qualifying for bond insurance resulting in ratings of "BAA" and "AAA" by Moody's and Standard & Poors, respectively.

### **ECONOMIC FACTORS**

The County continues to grow as seen in the increase in assessed property valuations for both residential and commercial entities. The County has continued the permanent road program to solidify the infrastructure of the County.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the County's finances. Questions concerning this report or requests for additional financial information should be directed to Ray Stelly, CPA, County Auditor, Polk County, 602 East Church Street, Suite 108, Livingston, Texas 77351.

**BASIC FINANCIAL STATEMENTS** 

### STATEMENT OF NET ASSETS

**September 30, 2009** 

Asserts         Cash and cash equivalents         \$ 19,695,466         Cash           Investments         16,762,020         8,773,595           Receivables, net         3,900,434         3,373,918           Due from component unit         128,832         2,908,860           Deferred charges         803,222         2,908,860           Capital assets:         Total Current Asset         41,289,974         15,056,373           Nondepreciable capital assets         4,021,704         330,346           Capital assets, net of accumulated depreciation         20,792,316         29,103,683           Capital assets, net of accumulated depreciation         1,438,4020         29,434,020           Capital assets, net of accumulated depreciation         20,792,316         29,103,683           Capital assets, net of accumulated depreciation         1,438,4020         29,434,020           Capital assets, net of accumulated depreciation         20,792,316         29,103,683           Capital assets, net of accumulated depreciation         1,438,4020         29,434,020           Capital assets, net of accumulated depreciation         1,438,4020         29,434,020           Accivated interest payable         2,502,502         2,502,504         2,425,540           Due to oprimary government         2,603,933 <td< th=""><th></th><th></th><th></th><th>Primary Government</th><th></th><th></th></td<>				Primary Government			
Cash and cash equivalents   19,695,466   1					(	_	
Investments   16,762,020   8,773,595     Receivables, net   3,900,434   3,373,918     Due from component unit   128,832   2,908,860     Deferred charges   803,222   2,908,860     Total Current Assets   41,289,974   15,056,373     Capital assets:	Assets						
Receivables, net         3,900,434         3,373,918           Due from component unit         128,832         2,908,860           Deferred charges         41,289,974         15,056,373           Capital assets:           Nondepreciable capital assets         4,021,704         330,346           Capital assets, net of accumulated depreciation         20,792,316         29,103,683           Capital assets, net of accumulated depreciation         24,814,020         29,434,029           Total Assets           Current liabilities           Accounts payable and accrued liabilities         1,438,445         2,425,540           Due to primary government         -         128,832           Accrued interest payable         266,393         1,319,844           Net OPEB obligation         223,956         -           Due to other units         43,566         -           Total Current Liabilities         1,972,360         3,874,216           Noncurrent liabilities due within one year         3,409,830         1,420,000           Long-term liabilities due within one year         34,768,847         44,390,566           Total Liabilities         40,151,037         45,810,566 <td col<="" td=""><td>Cash and cash equivalents</td><td></td><td>\$</td><td>19,695,466</td><td>\$</td><td>-</td></td>	<td>Cash and cash equivalents</td> <td></td> <td>\$</td> <td>19,695,466</td> <td>\$</td> <td>-</td>	Cash and cash equivalents		\$	19,695,466	\$	-
Due from component unit   128,832   2,908,860   803,222   2,908,860   15,0056,373						8,773,595	
Deferred charges						3,373,918	
Capital assets:   Nondepreciable capital assets   4,021,704   330,346     Capital assets, net of accumulated depreciation   20,792,316   29,103,683     24,814,020   29,434,029     Total Assets   66,103,994   44,490,402     Current liabilities   1,438,445   2,425,540     Due to primary government   128,832     Accrued interest payable   266,393   1,319,844     Net OPEB obligation   223,956   -				•		-	
Capital assets:   Nondepreciable capital assets   4,021,704   330,346     Capital assets, net of accumulated depreciation   20,792,316   29,103,683     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,020   29,434,029     24,814,815   2,425,540     24,815,640   21,838     24,25,540   21,838     26,393   1,319,844     26,393   1,319,844     Net OPEB obligation   223,956   -	Deferred charges						
Nondepreciable capital assets		<b>Total Current Assets</b>	_	41,289,974		15,056,373	
Capital assets, net of accumulated depreciation         20,792,316         29,103,683           Total Assets         24,814,020         29,434,029           Liabilities         66,103,994         44,490,402           Liabilities           Current liabilities         1,438,445         2,425,540           Due to primary government         -         128,832           Accrued interest payable         266,393         1,319,844           Net OPEB obligation         223,956         -           Due to other units         43,566         -           Total Current Liabilities         1,972,360         3,874,216           Noncurrent liabilities         3,409,830         1,420,000           Long-term liabilities due within one year         3,409,830         1,420,000           Long-term liabilities due in more than one year         34,768,847         44,390,566           Total Liabilities         40,151,037         49,684,782           Net Assets           Invested in capital assets, net of related debt         14,526,990         -           Restricted for:         591,036         -           Debt service         591,036         -	Capital assets:						
Liabilities         Total Assets         24,814,020         29,434,029           Current liabilities         66,103,994         44,490,402           Current liabilities         3,438,445         2,425,540           Accound interest payable and accrued liabilities         1,438,445         2,425,540           Due to primary government         -         128,832           Accrued interest payable         266,393         1,319,844           Net OPEB obligation         223,956         -           Due to other units         43,566         -           Total Current Liabilities         1,972,360         3,874,216           Noncurrent liabilities         3,409,830         1,420,000           Long-term liabilities due within one year         34,768,847         44,390,566           Long-term liabilities due in more than one year         38,178,677         45,810,566           Total Liabilities         40,151,037         49,684,782           Net Assets         Invested in capital assets, net of related debt         14,526,990         -           Restricted for:         591,036         -           Debt service         591,036         -	Nondepreciable capital assets			4,021,704		330,346	
Liabilities         Current liabilities           Accounts payable and accrued liabilities         1,438,445         2,425,540           Due to primary government         -         128,832           Accrued interest payable         266,393         1,319,844           Net OPEB obligation         223,956         -           Due to other units         43,566         -           Total Current Liabilities         1,972,360         3,874,216           Noncurrent liabilities:         3,409,830         1,420,000           Long-term liabilities due within one year         34,768,847         44,390,566           Long-term liabilities due in more than one year         38,178,677         45,810,566           Total Liabilities         40,151,037         49,684,782           Net Assets           Invested in capital assets, net of related debt         14,526,990         -           Restricted for:         Debt service         591,036         -	Capital assets, net of accumulated depreciation			20,792,316		29,103,683	
Current liabilities				24,814,020		29,434,029	
Current liabilities         Accounts payable and accrued liabilities       1,438,445       2,425,540         Due to primary government       -       128,832         Accrued interest payable       266,393       1,319,844         Net OPEB obligation       223,956       -         Due to other units       43,566       -         Total Current Liabilities       1,972,360       3,874,216         Noncurrent liabilities due within one year       3,409,830       1,420,000         Long-term liabilities due in more than one year       34,768,847       44,390,566         Long-term liabilities due in more than one year       38,178,677       45,810,566         Total Liabilities       40,151,037       49,684,782         Net Assets         Invested in capital assets, net of related debt       14,526,990       -         Restricted for:       591,036       -         Debt service       591,036       -		<b>Total Assets</b>		66,103,994		44,490,402	
Accounts payable and accrued liabilities       1,438,445       2,425,540         Due to primary government       -       128,832         Accrued interest payable       266,393       1,319,844         Net OPEB obligation       223,956       -         Due to other units       43,566       -         Total Current Liabilities       1,972,360       3,874,216         Noncurrent liabilities due within one year       3,409,830       1,420,000         Long-term liabilities due in more than one year       34,768,847       44,390,566         Total Liabilities       40,151,037       49,684,782         Net Assets         Invested in capital assets, net of related debt       14,526,990       -         Restricted for:       591,036       -         Debt service       591,036       -	<u>Liabilities</u>						
Due to primary government         -         128,832           Accrued interest payable         266,393         1,319,844           Net OPEB obligation         223,956         -           Due to other units         43,566         -           Total Current Liabilities         1,972,360         3,874,216           Noncurrent liabilities due within one year         3,409,830         1,420,000           Long-term liabilities due in more than one year         34,768,847         44,390,566           Total Liabilities         40,151,037         49,684,782           Net Assets         Invested in capital assets, net of related debt         14,526,990         -           Restricted for:         Debt service         591,036         -	Current liabilities						
Accrued interest payable       266,393       1,319,844         Net OPEB obligation       223,956       -         Due to other units       43,566       -         Total Current Liabilities       1,972,360       3,874,216         Noncurrent liabilities:         Long-term liabilities due within one year       3,409,830       1,420,000         Long-term liabilities due in more than one year       34,768,847       44,390,566         Total Liabilities       40,151,037       49,684,782         Net Assets         Invested in capital assets, net of related debt       14,526,990       -         Restricted for:       591,036       -         Debt service       591,036       -	Accounts payable and accrued liabilities			1,438,445		2,425,540	
Net OPEB obligation         223,956         -           Due to other units         43,566         -           Total Current Liabilities         1,972,360         3,874,216           Noncurrent liabilities:           Long-term liabilities due within one year         3,409,830         1,420,000           Long-term liabilities due in more than one year         34,768,847         44,390,566           Total Liabilities         40,151,037         49,684,782           Net Assets           Invested in capital assets, net of related debt         14,526,990         -           Restricted for:         591,036         -	Due to primary government			-		128,832	
	Accrued interest payable			266,393		1,319,844	
Noncurrent liabilities:   Long-term liabilities due within one year   3,409,830   1,420,000     Long-term liabilities due in more than one year   34,768,847   44,390,566     Long-term liabilities due in more than one year   38,178,677   45,810,566     Total Liabilities   40,151,037   49,684,782     Net Assets   Invested in capital assets, net of related debt   14,526,990   - Restricted for:   Debt service   591,036   -	Net OPEB obligation			223,956		-	
Noncurrent liabilities:   Long-term liabilities due within one year   3,409,830   1,420,000     Long-term liabilities due in more than one year   34,768,847   44,390,566	Due to other units			43,566		_	
		<b>Total Current Liabilities</b>		1,972,360		3,874,216	
	Noncurrent liabilities:						
Net Assets         14,526,990         -           Restricted for:         Debt service         591,036         -	Long-term liabilities due within one year			3,409,830		1,420,000	
Net Assets         Invested in capital assets, net of related debt         14,526,990         -           Restricted for:         591,036         -	Long-term liabilities due in more than one year			34,768,847		44,390,566	
Net Assets Invested in capital assets, net of related debt 14,526,990 - Restricted for: Debt service 591,036 -				38,178,677		45,810,566	
Invested in capital assets, net of related debt 14,526,990 - Restricted for: Debt service 591,036 -		<b>Total Liabilities</b>		40,151,037		49,684,782	
Restricted for: Debt service 591,036 -	Net Assets						
Debt service 591,036 -	•			14,526,990		-	
·				591.036		_	
				-		_	
Unrestricted 10,422,140 (5,194,380)				•		(5.194.380)	
Total Net Assets $\frac{100, 122, 110}{\$}$ $\frac{(00, 10, 100)}{\$}$ $\frac{(00, 10, 100)}{\$}$		<b>Total Net Assets</b>	\$		\$		

See Notes to Financial Statements.

### STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2009

				Program	Revenues		
Functions/Programs		Expenses	•	Charges for Services	Operating Grants and Contributions		
Primary Government:							
Governmental Activities:							
General government	\$	13,153,683	\$	2,473,938	\$	10,073,412	
Administration of justice		8,933,374		97,530		39,781	
Roads and bridges		6,126,250		137,495		-	
Health and human services		1,164,876		148,421		307,326	
Tax administration		1,001,973		_		_	
Interest and fiscal agent fees							
on long-term debt		1,602,765		_		_	
<b>Total Governmental Activities</b>		31,982,921		2,857,384		10,420,519	
Total Primary Government	\$	31,982,921	\$	2,857,384	\$	10,420,519	
IAH Public Facility Corporation							
Detention facility	\$	16,355,220	\$	19,410,838	\$	_	
Interest and fiscal agent fees		, ,		, ,	•		
on long-term debt		3,438,000		_		-	
Total Component Unit	\$	19,793,220	\$	19,410,838	\$	_	

### **General Revenues:**

Property taxes
Sales taxes
Other taxes
Investment income
Other revenues

**Total General Revenues** 

**Change in Net Assets** 

Beginning Net Assets

**Ending Net Assets** 

See Notes to Financial Statements.

Net (Expense) Revenue and Changes in Net Assets

	Assets		
G	overnmental	(	Component
	Activities		Unit
\$	(606,333)	\$	-
	(8,796,063)		-
	(5,988,755)		-
	(709,129)		_
	(1,001,973)		-
	(1,602,765)		_
	(18,705,018)		
	(18,705,018)		
	(10,703,010)		
	_		3,055,618
			2,022,010
	_		(3,438,000)
	_		(382,382)
-			
	14,495,487		-
	1,941,259		-
	1,158,947		-
	338,323		48,483
	1,693,695		-
	19,627,711		48,483
	022.602		(222 800)
	922,693		(333,899)
	25,030,264	-	(4,860,481)
\$	25,952,957	\$	(5,194,380)

### BALANCE SHEET

### **GOVERNMENTAL FUNDS**

**September 30, 2009** 

		General	Debt Service		Road and Bridge		Jail Expansion	
Assets								
Cash and cash equivalents	\$	5,268,942	\$	658,671	\$	1,720,311	\$	47,019
Investments		-		-		-		16,762,020
Receivables, net		1,600,841		405,629		423,242		-
Due from other funds		754,824		-		648,642		-
Due from other units		128,832				·		
Total Assets	\$	7,753,439	\$	1,064,300	\$	2,792,195	\$	16,809,039
<u>Liabilities and Fund Balances</u> Liabilities:								
Accounts payable and accrued liabilities	\$	708,799	\$	19,294	\$	395,554	\$	17,920
Due to other funds	Ÿ	-	*		Ψ	-	Ψ	
Due to other units		_		_		16,656		_
Deferred revenue		961,682		378,213		366,473		_
Total Liabilities		1,670,481		397,507		778,683		17,920
Fund Balances:							-	
Reserved for:								
Debt service		_		666,793		_		_
Endowments/trusts		_		-		-		-
Unreserved, undesignated reported in:								
General fund		6,082,958		_		-		_
Road and bridge fund		-		_		2,013,512		_
Construction		-		-		_		16,791,119
Special revenue funds		-		_		-		-
Total Fund Balances		6,082,958		666,793		2,013,512		16,791,119
<b>Total Liabilities and Fund Balances</b>	\$	7,753,439	\$	1,064,300	\$	2,792,195	\$	16,809,039

### Adjustments for the Statement of Net Assets:

Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the governmental funds.

Nondepreciable capital assets

Depreciable capital assets

Accumulated depreciation

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds. Deferred revenue

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

Accrued interest payable

Net OPEB obligation

Bonds, notes, warrants payable, and capital leases

Issuance discounts

Premium

Bond issue expense

Compensated absences

Landfill closure

See Notes to Financial Statements.

	Judicial Center		Grants		Nonmajor overnmental Funds	Total Governmental Funds			
\$	9,567,021	\$	208,956	\$	2,224,546	\$	19,695,466		
Ψ	-	Ψ	200,550	Ψ	-	Ψ	16,762,020		
	_		1,407,834		62,888		3,900,434		
	-		-		-		1,403,466		
	-				_		128,832		
\$	9,567,021	\$	1,616,790	\$	2,287,434	\$	41,890,218		
\$	-	\$	32,033	\$	264,845	\$	1,438,445		
	-		1,366,331		37,135		1,403,466		
	-		-		26,910		43,566		
	-		-	-	90,911		1,797,279		
			1,398,364		419,801		4,682,756		
	_		-		-		666,793		
	-		-		412,791		412,791		
	_		_		_		6,082,958		
	_		_		-		2,013,512		
	9,567,021		-		-		26,358,140		
	_		218,426		1,454,842		1,673,268		
	9,567,021		218,426		1,867,633		37,207,462		
\$	9,567,021	\$	1,616,790	\$	2,287,434				
							4,021,704		
							111,739,576		
							(90,947,260)		
							1,797,279		
							(266,393)		
							(223,956)		
							(36,323,771)		
							212,837		
							(176,096)		
							803,222		
							(248,460)		
		Net A	ssets of Gover:	nmen	tal Activities	\$	(1,643,187) 25,952,957		
		I TOU A	SSEED OF GOVER.			Ψ	20,702,701		

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended September 30, 2009

		General	Debt Service	Road and Bridge		Jail Expansion
Revenues						
Property taxes	\$	7,462,031	\$ 3,460,319	\$ 3,567,818	\$	-
Sales taxes		1,941,259	-	-		-
Other taxes		41,513	-	1,084,921		-
Fines and forfeitures		890,498	-	137,495		-
Charges for services		1,243,378	-	-		-
Intergovernmental revenue		1,977,293	-	-		-
Licenses and permits		159,036	-	-		-
Investment income		49,723	13,259	13,684		174,006
Other revenue		1,255,884	_	195,960		-
Total Revenues	Numero	15,020,615	3,473,578	 4,999,878		174,006
Expenditures						
Current:						
General government		4,761,509	_	-		_
Administration of justice		9,006,066	_	-		_
Roads and bridges		-	_	5,289,566		_
Health and human services		685,138	-	-		_
Tax administration		994,935	_	_		_
Debt Service:						
Principal		-	2,210,686	795,609		-
Interest and fiscal charges		_	1,424,866	46,884		_
Debt issuance costs		64,626	-	, -		_
Capital Outlay		-	_	1,001,271		1,637,373
Total Expenditures		15,512,274	 3,635,552	7,133,330		1,637,373
Excess (Deficiency) of			 		) <u> </u>	
Revenues Over (Under) Expenditures		(491,659)	(161,974)	(2,133,452)		(1,463,367)
Other Financing Sources (Uses)						
Transfers in		215,410	-	-		-
Transfers (out)		(110,406)	-	-		-
Debt issuance		1,075,687	-	1,967,699		-
Premium on bonds issued		946	-	-		-
Sale of capital assets		_	 	 739,412		
<b>Total Other Financing Sources (Uses)</b>		1,181,637	 	 2,707,111		<b>**</b>
Net Change in Fund Balances		689,978	(161,974)	573,659		(1,463,367)
Beginning Fund Balances		5,392,980	828,767	 1,439,853		18,254,486
<b>Ending Fund Balances</b>	\$	6,082,958	\$ 666,793	\$ 2,013,512	\$	16,791,119

See Notes to Financial Statements.

Judicial Center	Grants	Nonmajor Governmental Funds	Total Governmental Funds				
\$ -	\$ -	\$ -	\$ 14,490,168				
-	-	-	1,941,259				
-	-	32,513	1,158,947				
_	-	6,944	1,034,937				
-	-	374,633	1,618,011				
-	8,067,779	420,847	10,465,919				
_	-	-	159,036				
78,897	-	8,754	338,323				
_	-	241,851	1,693,695				
78,897	8,067,779	1,085,542	32,900,295				
-	7,970,697	248,666	12,980,872				
-	-	236,130	9,242,196				
_	-	·	5,289,566				
-	-	333,311	1,018,449				
-	-	-	994,935				
-	_	-	3,006,295				
-	-	-	1,471,750				
-	-	-	64,626				
166,955		_	2,805,599				
166,955	7,970,697	818,107	36,874,288				
(88,058)	97,082	267,435	(3,973,993)				
_	_	113,427	328,837				
_	-	(218,431)	(328,837)				
_	-	-	3,043,386				
-	-	_	946				
-	-	-	739,412				
-		(105,004)	3,783,744				
(88,058)	97,082	162,431	(190,249)				
9,655,079	121,344	1,705,202	37,397,711				
\$ 9,567,021	\$ 218,426	\$ 1,867,633	\$ 37,207,462				

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ending September 30, 2009

Amounts reported for governmental activities in the Statement of Activities are different because:

Net changes in fund balances – total government funds	\$ (190,249)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlay	4,153,817
Depreciation expense	(1,643,081)
Capital retirements, net	(943,249)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	
Deferred revenue	5,319
Bonds and note proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets.	
Principal payment	3,006,295
Debt issuance	(3,043,386)
Changes to bond premiums, issuance costs, and deferred charges	(11,353)
Landfill closure and post increase	(114,233)
Some expenses reported in the Statement of Activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in the governmental	
funds. This adjustment reflects the net change in interest payable on the accrual basis	
of accounting and the net change in compensated absences.	
Accrued interest payable	(43,462)
Net OPEB obligation	(223,956)
Compensated absences	 (29,769)
Change in Net Assets of Governmental Activities	\$ 922,693

See Notes to Financial Statements.

## STATEMENT OF FIDUCIARY NET ASSETS AGENCY FUNDS

**September 30, 2009** 

		To	otal Agency Funds	
Assets Cash and cash equivalents	tal Assets	\$	4,455,810 4,455,810	
<u>Liabilities</u> Due to other units  Total	Liabilities	<u>\$</u>	4,455,810 4,455,810	

See Notes to Financial Statements.

### NOTES TO FINANCIAL STATEMENTS

For the Year Ended September 30, 2009

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Polk County, Texas, is an independent government entity created in 1846 from Liberty County by an act of the Texas Legislature. The County is governed by Commissioners' Court, composed of four County Commissioners and the County judge, all of whom are elected officials.

The County's financial statements include the accounts of all County operations. The County provides a vast array of services including administration of justice, health and human services, public improvements, and general administration.

Considerations regarding the potential for inclusion of other entities, organizations, or functions in the County's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the County is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the County's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments. Additionally, prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

## **Discretely Presented Component Unit**

#### **IAH Public Facility Corporation**

IAH Public Facility Corporation (the "Corporation") has been included in the reporting entity as a discretely presented component unit. The Corporation was created under the Public Facility Corporation Act Chapter 303 (the "Act") of the Texas Local Government Code by the County in 2004 for the purpose of promoting, assisting, and enhancing economic and development activities on behalf of the County. The Board of Directors is appointed by and serves at the discretion of the Commissioners' Court of the County. Commissioners' Court approval is required for annual budgets and bonded debt issuance. The operations of the Corporation are presented as a governmental fund type. Separate financial statements of the Corporation may be obtained from the County auditor's office. Additional information regarding this component unit is presented in footnote V.I.

#### **B.** Financial Statement Presentation

These financial statements include implementation of Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. Certain of the significant changes in the statement include the following:

- A Management's Discussion and Analysis (MD&A) section providing an analysis of the County's overall financial position and results of operations.
- Financial statements prepared using full accrual accounting for all of the County's activities.

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

• A change in the fund financial statements to focus on the major funds.

Statement No. 34 established standards for external financial reporting for all state and local governmental entities, which includes a Statement of Net Assets and a Statement of Activities. It requires the classification of net assets be divided into three components: invested in capital assets, net of related debt; restricted; and unrestricted. These classifications are defined as follows:

- Invested in capital assets, net of related debt This component of net assets consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- **Restricted** This component of net assets consists of constraints placed on net asset use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted** This component of net assets consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

### C. Government-Wide and Fund Accounting

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information about the County as a whole, excluding fiduciary activities. These statements include all activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which the County has none.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs and grants that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, such as taxes and investment earnings, are presented as general revenues.

Separate financial statements are provided for governmental and agency funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

In the fund financial statements, the accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Following is a description of the various funds:

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2009

#### 1. Governmental Funds

Governmental funds are those funds through which most governmental functions are typically financed.

#### **General Fund**

The general fund is used to account for all financial transactions not properly includable in other funds. The principal sources of revenues include local property taxes, licenses and permits, fines and forfeitures, and charges for services. Expenditures include general government, administration of justice, health and human services, and tax administration.

### **Special Revenue Funds**

The special revenue funds are used to account for proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes (not including permanent funds or major capital projects).

The following special revenue funds are considered major funds for reporting purposes:

**Road and Bridge Fund** – This fund is used to account for revenues of property taxes levied and vehicle registration fees for the road and bridge fund. Uses of funds are restricted for the maintenance of roads, bridges, and the operations of related facilities. All precinct operations, as well as permanent road monies, are accounted for in this fund.

*Grant Fund* – This fund is used to account for various grants received by the County which are not reported in a separate fund.

The remaining special revenue funds are considered nonmajor funds for reporting purposes.

#### **Debt Service Fund**

The debt service fund is used to account for the payment of interest and principal on all general obligation bonds and other long-term debt of the County. The primary source of revenue for debt service is local property taxes. The debt service fund is considered a major fund for reporting purposes.

### **Capital Projects Funds**

The capital projects funds are used to account for the expenditures of resources accumulated from certificates of obligation and related interest earnings for capital improvement projects. The jail expansion fund and the judicial center fund are considered major funds for reporting purposes.

#### **Permanent Funds**

Permanent funds are governmental funds which are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs.

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

The County has the following permanent fund which is considered a nonmajor fund for reporting purposes:

**Permanent School Fund** – This fund was established from proceeds received from the sale of lands granted by the State of Texas for educational purposes. Earnings from this fund, other than oil royalties, accrue directly to the available school fund. Oil royalties are deposited to the permanent school fund, which increases the principal.

#### 2. Fiduciary Funds

The fiduciary funds account for assets held by the government in a trustee capacity or as an agent on behalf of others. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The County has the following types of fiduciary funds:

#### **Agency Funds**

The agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the County holds for others in an agency capacity. The County's agency funds include the following:

County Clerk Probate Trust Fund – Registry funds, that are the custodies of the County clerk until a court order determines the disposition of such funds, are accounted for in this fund.

**District Clerk Trust Fund** – Registry funds, that are the custodies of the District Clerk until a court order determines the disposition of such funds, are accounted for in this fund.

*Tax Collector's Fund* – Tax collections are deposited intact in the tax collector's agency accounts pending distribution.

## D. Measurement Focus and Basis of Accounting

The government-wide Statements of Net Assets and Statements of Activities are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these activities are either included on the balance sheet or on the statement of fiduciary net assets.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing resources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The County utilizes the modified accrual basis of accounting in the governmental fund types. Under the modified accrual basis of accounting, revenues are recognized in the accounting period when they are susceptible to accrual (i.e., when they are measurable and available). Measurable means the amount of transaction can be determined and available means collectible within the current period or soon enough

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

thereafter to pay liabilities of the current period. For this purpose, the County considers revenues available if they are collected within 60 days of the end of the current period. Revenues susceptible to accrual include charges for services and interest on temporary investments.

Property taxes and interest associated with the current period are all susceptible to accrual and so have been recognized as revenues of the current period. Other receipts and other taxes become measurable and available when cash is received by the County and are recognized as revenue at that time. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

Under modified accrual accounting, expenditures are recognized in the accounting period in which the liability is incurred, if measurable, except for interest on general long-term debt, which is recognized when due.

The Statements of Net Assets and Statements of Activities are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized in the accounting period in which they are earned, and expenses in the accounting period in which they are incurred.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements.

Agency funds are unlike other types of funds, reporting only assets and liabilities. Agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

### E. Assets, Liabilities, and Net Assets or Fund Equity

#### 1. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The County's investments are accounted for in accordance with GASB Statement No. 31, which establishes accounting and reporting standards for all of the County's investments. In accordance with Statement No. 31, the County reports all investments at fair value, except for "money market investments" and "2a7–like pools." Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized costs. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, such as TexPool, are reported using the pools' share price.

The Local Government Code of Texas authorizes the County to invest in:

- (1) obligations of the United States or its agencies and instrumentalities;
- (2) direct obligations of the State of Texas or its agencies and instrumentalities;
- (3) collateral mortgage obligations, although significantly limited;

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

- (4) other obligations, the principal and interest on which are unconditionally guaranteed or insured or backed by the full faith and credit of the State of Texas or the United States or their respective agencies and instrumentalities;
- (5) obligations of state agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm of not less than A or its equivalent;
- (6) certificates of deposit issued by state and national banks or savings and loans domiciled in Texas which are:
  - (a) guaranteed or insured by the Federal Deposit Insurance Corporation, or its successor; or
  - (b) secured by obligations of paragraphs (1) to (5) above and that have a market value of not less than the principal amount of the certificates but excluding certain mortgage-backed securities;
  - (c) fully collateralized repurchase agreements, bankers' acceptances, commercial paper, mutual funds, guaranteed investment contracts, and investment pools all of which are required to meet certain restrictive criteria.

### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles.

### **Property Taxes**

General property taxes are recorded as revenue when levied for the current year and due, payable, and collected in the current year. Uncollected amounts at year end are reported as deferred revenue. Delinquent property taxes collected within 60 days subsequent to year end were not considered material.

The property tax calendar dates are:
Levy date and due date – October 1
Collection dates – October 1 through January 31
Lien date – February 1

The County bills and collects its own taxes and those for certain government entities within the County. Collections of the property taxes and subsequent remittances to the proper entities are accounted for in the tax assessor's agency fund. Tax collections deposited for the County are distributed on a periodic basis to the general, road and bridge, and debt service funds of the County. This distribution is based upon the tax rate established for each fund by order of the Commissioners' Court for the tax year for which the collections are made.

## NOTES TO FINANCIAL STATEMENTS, Continued

For the Year Ended September 30, 2009

The appraisal of property within the County is the responsibility of the countywide appraisal district, which is required under the property tax code to assess all property within the appraisal district on the basis of 100 percent of its appraised value, and is prohibited from applying any assessment ratios. The appraisal district must review the value of the property within the County every three years unless the County, at its own expense, requires more frequent reviews. The County may challenge the appraised values through various appeals and, if necessary, legal action. Under this legislation, the County sets tax rates on County property.

## 3. Inventories and Prepaid Items

The costs of governmental fund-type inventories are recorded as expenditures when the related liability is incurred, i.e., the purchase method. In addition, certain payments to vendors reflect costs applicable to future accounting periods and are also recorded as expenditures when purchased.

## 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. In accordance with GASB Statement No. 34, infrastructure has been capitalized retroactively. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful years.

Asset Description	Estimated Useful Life
Infrastructure	20 to 50 years
Buildings	10 to 50
Improvements other than buildings	5 to 30
Equipment	3 to 30

The costs of a significant portion of capital assets have been estimated based on management's estimated historical cost.

### 5. Compensated Employee Absences

It is the County's policy to permit employees to accumulate earned but unused vacation, compensatory time, and sick pay benefits. Additionally, sheriff's department employees are allowed to accumulate holidays. No liability is reported for unpaid accumulated sick leave since it does not vest. Vacation, compensatory time, and holiday pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave and compensatory time that are not expected to be

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

liquidated with expendable available financial resources are maintained separately and represent a reconciling item between the fund and government-wide presentations.

### 6. Long-Term Obligations

In the government—wide financial statements, long—term debt and other long—term obligations are reported as liabilities in the applicable governmental activities Statement of Net Assets. The long—term debt consists primarily of bonds payable and accrued compensated absences.

Long—term debt for governmental funds is not reported as a liability in the fund financial statements until due. The debt proceeds are reported as other financing sources, net of the applicable premium or discount and payment of principal and interest reported as expenditures. In the governmental fund types, issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. However, claims and judgments and compensated absences paid from governmental funds are reported as liabilities in the fund financial statements only for the portion expected to be financed from expendable available financial resources.

Assets acquired under the terms of capital leases are recorded as liabilities and capitalized in the government—wide financial statements at the present value of net minimum lease payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the general fund. Lease payments representing both principal and interest are recorded as expenditures in the general fund upon payment, with an appropriate reduction of principal recorded in the government—wide financial statements.

#### 7. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 8. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

## A. Explanation of certain differences between the governmental fund balance sheet and the government-wide Statement of Net Assets.

The governmental fund balance sheet includes a reconciliation between *fund balance-total* governmental funds and net assets-governmental activities as reported in the government-wide Statement of Net Assets. One element of that reconciliation explains that long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2009

## B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide Statement of Activities.

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities states that "the issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities."

### III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

The original budget is adopted by the Commissioners' Court prior to the beginning of the year. The legal level of control is the department level in the general fund and road and bridge fund and fund level for all other funds. Management may not amend the budget without the approval of Commissioners' Court.

Appropriations lapse at the end of the year except in the road and bridge special revenue fund. Budgets are adopted for all funds except the grant and historical special revenue funds, and all fiduciary funds. Budgets are adopted on a GAAP basis for all budget funds except for the capital projects fund, which adopts a project length budget. Several supplemental budget appropriations were made for the year ended September 30, 2009.

#### IV. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

As of September 30, 2009, the County had the following investments:

Investment Type	 Fair Value	Weighted Average Maturity (Years)				
State Pools (TexPool)	\$ 17,508,396	0.00				
State Pools (Texas Class)	9,290,525	0.00				
U.S. Treasuries	7,471,495	0.17				
	\$ 34,270,416					
Portfolio weighted average maturity		0.17				

*Interest rate risk*. In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to five years or less.

Credit risk. State law and the County's investment policy limits investments to obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than A or its equivalent. Further, commercial paper must be rated not less than A-1 or P-1 or an equivalent rating by at least two nationally recognized credit rating agencies. As of September 30, 2009, the County's investments in TexPool and Texas Class were rated AAAm by Standard & Poor's. The County's investment in U.S. Treasuries was rated AAA by Standard and Poor's and AAA by Moody's Investor Service.

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy requires funds on deposit at the depository bank to be collateralized by securities and FDIC insurance. As of September 30, 2009, bank balances did not exceeded the market values of pledged securities and FDIC insurance.

TexPool was established as a trust company with the Treasurer of the State of Texas as trustee, segregated from all other trustees, investments, and activities of the trust company. The State Comptroller of Public Accounts exercises oversight responsibility over TexPool. Oversight includes the ability to significantly influence operations, designation of management, and accountability for fiscal matters. Additionally, the State Comptroller has established an advisory board composed of both participants in TexPool and other persons who do not have a business relationship with TexPool. The advisory board members review the investment policy and management fee structure. Finally, Standard & Poor's rate TexPool AAAm. As a requirement to maintain the rating, weekly portfolio information must be submitted to Standard & Poor's, as well as to the office of the Comptroller of Public Accounts for review.

The Cooperative Liquid Assets Securities System – Texas ("CLASS") is a public funds investment pool under Section 2256.016 of the Public Funds Investment Act, Texas Government Code, as amended (the "Act"). CLASS is created under an Amended and Restated Trust Agreement, dated as of May 1, 2001 (the "Agreement"), among certain Texas governmental entities investing in the pool (the "Participants"), MBIA Municipal Investors Service Corporation ("MBIA-MISC"), as Program Administrator, and Wells Fargo, as Custodian. CLASS is not SEC registered and is not subject to regulation by the State of Texas. Under the Agreement, however, CLASS is administered and supervised by a seven-member board of trustees (the "Board"), whose members are investment officers of the participants, elected by the participants for overlapping two-year terms. In the agreement and by resolution of the Board, CLASS has contracted with MBIA-MISC to provide for the investment and management of the public funds of CLASS. Separate financial statements for Texas CLASS may be obtained by contacting MBIA Asset Management at 815-A Brazos Street, Suite 345, Austin, Texas 78701-9996, 800-707-6242.

#### B. Receivables

The following comprise receivable balances at year end:

				Ŀ	Road and			N	onmajor		
	General		<b>Debt Service</b>		Bridge		Grants		Funds		Total
Property taxes	\$ 961,682	\$	378,213	\$	366,473	\$	-	\$	_	\$	1,706,368
Other taxes	260,571		-		-		-		_		260,571
Other	378,588		27,416		56,769		1,407,834		62,888		1,933,495
	\$ 1,600,841	\$	405,629	\$	423,242	\$	1,407,834	\$	62,888	\$	3,900,434

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

## C. Capital Assets

A summary of changes in capital assets for the year ended September 30, 2009, follows:

	Beginning Balance		Increases			Decreases)	Ending Balance		
Governmental Activities									
Capital assets not being depreciated:									
Land	\$	1,338,251	\$	133,090	\$	-	\$	1,471,341	
Construction in progress		861,796		1,688,567		_		2,550,363	
Total capital assets not									
being depreciated		2,200,047		1,821,657		-		4,021,704	
Other capital assets:									
Infrastructure		91,027,261		47,859		(143,250)		90,931,870	
Buildings		5,458,876		269,912		-		5,728,788	
Improvements		1,924,358		-		-		1,924,358	
Equipment		12,220,974		2,014,389		(1,080,803)		13,154,560	
Total other capital assets		110,631,469		2,332,160		(1,224,053)	-	111,739,576	
Less accumulated depreciation for:									
Infrastructure		(80,966,812)		(240,709)		-		(81,207,521)	
Buildings		(1,384,425)		(129,318)		-		(1,513,743)	
Improvements		(839,785)		(88,118)		-		(927,903)	
Equipment		(6,393,961)		(1,184,936)		280,804		(7,298,093)	
Total accumulated depreciation		(89,584,983)		(1,643,081)		280,804		(90,947,260)	
Other capital assets, net		21,046,486		689,079		(943,249)		20,792,316	
Totals	\$	23,246,533	\$	2,510,736	\$	(943,249)		24,814,020	
				I	ess as	sociated debt		(10,287,030)	
		Invested	in Ca	pital Assets, N	Vet of 1	Related Debt	\$	14,526,990	
Depreciation wa	as ch	arged to gov	ernn	nental functi	ons a	s follows:			
General governm	ent					\$		(287,645)	
Administration of	just	ice						(365,287)	
Roads and bridge	s							(836,684)	
Health and huma		vices						(146,427)	
Tax administratio							(7,038)		
Total Govern		ntal Activitie	s De	preciation E	xpen	se \$	(1	,643,081)	
				•				<del></del>	

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2009

## D. Long-Term Debt

The following is a summary of changes in the County's total governmental long-term liabilities for the year ended September 30, 2009. In general, the County uses the general and debt service funds to liquidate governmental long-term liabilities.

	Beginning Balance		Ad ditions		(Reductions)		Ending Balance		Due Within One Year	
Governmental Activities:										
Bonds, notes payable, and capital leases:										
Certificates of obligation \$	29,315,000	\$	-	\$	(900,000)	\$	28,415,000	\$	502,000	
Tax notes	5,700,000		2,525,000		(1,305,000)		6,920,000		1,733,000	
Obligations under capital leases	1,265,994		518,386		(795,609)		988,771		951,216	
Time warrants	5,686		_		(5,686)		-		-	
Less deferred amounts:					, ,					
For issuance discounts	(225,357)		_		12,520		(212,837)		_	
On refunding	(20,000)		_		20,000		_		-	
Premium	198,030		946		(22,880)		176,096		<u>-</u>	
	36,239,353		3,044,332		(2,996,655)		36,287,030 *		3,186,216	
Other:										
Compensated absences	218,691		29,769		-		248,460		223,614	
Landfill closure and post										
closure care costs	1,528,954		_		114,233		1,643,187		_	
Total Governmental Activities	37,986,998	\$	3,074,101	\$	(2,882,422)	\$	38,178,677	\$	3,409,830	
Long-term liabilities due in grea	ter than one ye	ar				\$	34,768,847			
* Debt associated with capital as	ssets					\$	36,287,030			
•			Tecc	CO	B series 2007		(16,500,000)			
					B series 2007		(9,500,000)			
Total debt asso	ociated with or	ver				\$	10,287,030			
10ml dept asse	ociaica mini gi	, , , , , ,	iiiii cii cai activ	Ly	apitai assets	Ψ	10,207,000			

See footnote V. C. for additional information regarding landfill closure and post closure care costs. The County is not obligated in any manner for special assessment debt.

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

A summary of the County's debt service requirements, including interest, is as follows:

	Percentage	Original	
	Interest Rate	Amount	 Balance
CAPITAL LEASES			
Bankcorp South Corporation	4.15-4.59	\$ 1,193,225	\$ 934,195
Government Capital Corporation	6.11	91,450	 54,576
			988,771
TAX NOTES			
Series 2005	N/A	1,255,000	175,000
Series 2006A	3.75	560,000	155,000
Series 2006B	3.75	560,000	155,000
Series 2007	4.00-6.00	2,530,000	2,110,000
Series 2008	3.65	2,210,000	1,800,000
Series 2009	2.63	2,525,000	2,525,000
			6,920,000
CERTIFICATES OF OBLIGATION			 
Series 2007	3.62-4.40	19,000,000	18,800,000
Series 2008	2.9-4.2	10,120,000	9,615,000
			 28,415,000
		TOTAL	\$ 36,323,771

## NOTES TO FINANCIAL STATEMENTS, Continued

For the Year Ended September 30, 2009

Long-term debt obligations of the County as of September 30, 2009, are as follows:

Certificates of				Tax Ar	ıticipa	tion					
Obligation				N	Votes		Captial Leases				
Principal	ncipal Interest			Principal		Interest	Principal		Interest		
775,000	\$	1,165,885	\$	1,460,000	\$	225,180	\$ 951,148	\$	15,473		
845,000		1,134,885		1,330,000		176,905	19,328		2,655		
970,000		1,101,085		1,225,000		132,743	18,295		1,370		
1,190,000		1,062,285		1,275,000		90,743	-		-		
1,565,000		1,016,935		835,000		45,955	_		• -		
1,615,000		957,185		390,000		17,415	-		-		
1,680,000		895,023		405,000		6,075	-		-		

**Governmental Activities** 

Machinery and equipment acquired under current capital lease obligations was a total of \$518,385.

\$

695,015

\$

988,771

\$

19,498

6,920,000

### E. Interfund Transactions

1,745,000

1,815,000

1,885,000

1,965,000

2,045,000

2,125,000

2,215,000

1,400,000

1,460,000

1,525,000

1,595,000

28,415,000

829,853

761,635

689,035

612,217 531,246

446,359

357,504

263,120

201,520

137,280

70,181

12,233,232

Year

Ending

Sept. 30

20102011

2012

2013

2014

20152016

2017

2018

2019

2020

2021

2022

2023

20242025

2026

2027

Total

\$

Operating transfers between the primary government funds during the 2009 year were as follows:

Transfer Out	Transfer In Amou				
Major funds:					
General Fund	Other governmental funds	\$	110,406		
Other governmental funds	General Fund		215,410		
Other governmental funds	Other governmental funds		3,021		
		\$	328,837		

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

The composition of interfund balances as of September 30, 2009, is as follows:

<b>Receivable Fund</b>	Payable Fund	
Major funds:		
General Fund	Grants	\$ 717,689
Road and Bridge Fund	Grants	648,642
General Fund	Other governmental funds	37,135
	Total	\$ 1,403,466

Amounts recorded as due to/from are considered to be temporary loans and will be repaid during the following year.

### F. Fund Equity

The County records fund balance reserves on the fund level to indicate that a portion of the fund balance is legally restricted for a specific future use or to indicate that a portion of the fund balance is not available for expenditures.

The following is a list of fund balance reserved or designated recognized by the County:

Debt Service Fund	
Reserved for debt service	\$ 40,825
Reserved for landfill	 625,968
Total reserved	\$ 666,793
Permanent Fund	
Reserved for endowments/trusts	\$ 412,791

#### V. OTHER INFORMATION

### A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. In addition, the County participates along with 279 other entities in the Texas Association of Counties Workers' Compensation Self-Insurance Fund. The Texas Association of Counties created this pool in 1974 to insure the County for workers' compensation related claims. The County also provides its employees benefits, including medical and life insurance, which the County obtains through the Texas Association of Counties Insurance Trust Fund. This pool purchases commercial insurance at group rates for participants in the pool. The County has no additional risk or responsibility to either of the pools in which it participates, outside of payment of insurance premiums. The County has not significantly reduced insurance coverage or had settlements that exceeded coverage amounts for the past three years.

The County reports liabilities when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency, and amount of payout and other economic and social factors. The liability for claims and judgments is reported in the government-wide financial statements because it is not

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

expected to be liquidated with expendable available financial resources. However, none are reported at September 30, 2009.

### **B.** Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the County's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### C. Landfill Closure and Post Closure Care Cost

On December 1, 2001, the County entered into an agreement with a private contractor to operate the County's landfill and solid waste collection activities. The agreement also provides for the contractor to pay for a portion of the closure and post closure care cost for capacity utilized under their management. The contractor is required to annually obtain a performance bond to provide financial assurance to the County for such costs. Upon the termination of the agreement, the contractor is relieved of any financial obligation for closure and post closure care costs. Accordingly, the County is liable or contingently liable for the entire closure and post closure care costs.

Current state regulations and the U.S. Environmental Protection Agency (EPA) require the County to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County is required to recognize a portion of the landfill closure and post closure care liability each year. Recognition of the liability is based on the landfill capacity used to date. The operations of the landfill are recorded in the environmental service fund, one of the special revenue funds used by the County.

The County revised its estimated closure and post closure care costs in an application for a permit amendment submitted to the T.C.E.Q. in 2004 to modify the existing permit for expansion of total permit capacity. The County's estimate of total cost of closure and post closure care for 30 years, under permits and regulations currently in effect, is \$8,787,094.

The \$1,643,187 reported as landfill closure and post closure care liability at September 30, 2009, is based on the use of 18.70 percent of the estimated capacity of the landfill. The estimated net decrease in capacity after the permit modification during the year was 1.30 percent related to new estimates of airspace capacity using digital terrain modeling techniques. The accrued liability increased by \$114,233 The County will recognize the remaining estimated cost of closure and post closure care of \$7,143,907 as the remaining estimated capacity is filled. Based on the current rate of materials deposited, the life of the landfill is 54.4 years.

The estimated costs are based on what it would cost to perform all closure and post closure care in 2009 and do not include provisions for inflation. Based on current projections, the present landfill site will be closed in the year 2055. Monitoring would begin on this date and would continue for the next 30 years. The County expects that future inflation costs will be paid from interest earnings on accumulated

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

landfill earnings. However, if interest earnings are inadequate or additional post closure care requirements are determined (due to changes in technology or applicable laws or regulations, for example, these costs may need to be covered by charges to future landfill users or from future tax revenue.

The County is not currently required to make contributions to a trust fund to finance closure and post closure costs. The County has reserved \$625,968 in its debt service fund for post closure costs. The County intends to fund the deficiency in amounts currently available and the total estimated costs with contractor franchise fees.

#### D. Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage consisting of complex regulations with respect to issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service at least every five years for applicable bond issues. Accordingly, there is the risk that if such calculations are not performed correctly, a substantial liability to the County could result. Although the County does not anticipate that it will have any arbitrage liability, it periodically engages an arbitrage consultant to perform the calculations in accordance with Internal Revenue Service's rules and regulations.

## E. Other Post Employee Benefits (OPEB)

During the year, the County implemented Governmental Accounting Standards Board (GASB) No. 45. The County elected to prospectively implement GASB No. 45 for the County's plan named Polk County Retiree Health Care Plan.

### **Plan Description**

In order to recognize and reward long-term employees, as well as to provide an incentive for remaining in the County's employment, the County administers a single-employer defined benefit Other Post-Employment Benefits (OPEB) plan that will pay a portion of the premium for continuation of the medical and dental insurance coverage of certain retirees. Enrollment for retiree coverage must be completed no later than 30 days after the date of retirement. Later enrollment is not permitted. Any retiree eligible for medical coverage with another group plan shall not qualify for medical coverage with the County.

In order to be eligible for this benefit, the retiree must be vested, age 55 or older and a current recipient of retirement benefits from the Texas Municipal Retirement System; have been a full-time employee of the County for ten consecutive years immediately prior to retirement; and satisfy the applicable plan requirements for the extension of retiree coverage under the medical and dental insurance benefit plan offered by the County at the time of retirement.

Beginning with retirement and ending when the person is eligible for Medicare coverage, the County shall pay a portion of the retiree medical and dental coverage premiums in accordance with the following: 40 percent of the premium costs for retirees having at least 10 years, but less than 15 years, of full-time service with the County; 55 percent of the premium costs for retirees having at least 15 years, but less than 20 years, of full-time service with the County; 70 percent of the premium costs for retirees having at least 20 years, but less than 25 years, of full-time service with the County; or 85

## NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2009

percent of the premium costs for retirees having at least 25 years of full-time service with the County. To cover their spouses, eligible retirees must pay 100 percent of the cost for their eligible spouse. Eligible retirees shall pay 100 percent of the premiums for basic life insurance (\$2,000).

Benefit continuation of medical, dental, and life insurance coverage provided at the County's expense to retirees ends when the retiree is eligible for Medicare coverage. Retirees who are eligible for Medicare coverage may, at their sole expense, continue to purchase coverage for themselves and their eligible dependents as provided under the applicable terms of County's policies. The policy will be a secondary policy only.

#### **Funding Policy**

The County has elected to finance the OPEB plan on a pay-as-you-go basis. The County paid \$18,454 related to the plan during the year.

#### **Actuarial Information**

The contribution requirement has been actuarially determined. The actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimate are made about the future. The required schedule of funding progress immediately following the notes presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Projections of benefits are based on the types of benefits provided under the substantive plan at the time of each valuation and on the pattern of sharing of benefit costs between the employer and plan members to that point, and the projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective, and consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. As of the actuarial valuation date of December 31, 2008, the actuarial value of plan assets is zero dollars, the actuarial accrued liability is \$2,182,465, the total unfunded actuarial liability is \$2,182,465, and the actuarial value of assets as a percentage of the actuarial accrued liability is zero percent. The actuarial determined annual required contribution (ARC) is \$242,410. The components of the ARC consist of the employer's normal cost and the amortization of the unfunded actuarial accrued liabilities.

The following is a summary of the actuarial assumptions:

Actuarial Cost Method Projected Unit Credit
Amortization Method Level % of Payroll
Remaining Amortization Period 30 Years - Open period
Asset Valuation Method Market value smoothed
Investment Rate of Return 4.5%

Projected Salary Increases 3.0% Healthcare Cost Trend Rate (Initial/Ultimate) 10.0%/4.5%

## NOTES TO FINANCIAL STATEMENTS, Continued

For the Year Ended September 30, 2009

## **Three-Year Contribution Information**

Annual OPEB Cost and Contributions					Net Pension Obligation					
Fiscal year		Cost (ARC)		Contributions	Beginning			Ending		
2007	\$	N/A	\$	N/A	\$	N/A		\$	N/A	
2008	\$	N/A	\$	N/A	\$	N/A		\$	N/A	
2009*	\$	242,410	\$	18,454	\$		-	\$	223,956	

<sup>\*</sup> First year of implementation of GASB 45

#### F. Pension Plans

#### **Plan Description**

The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 586 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the Commissioners' Court within the options available in Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with eight or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contribution to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the Commissioners' Court within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

### **Funding Policy**

The County has elected the annually determined contribution rate (ACDR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The County contributed using the actuarially determined rate of 9.17 percent for the months of the accounting year in 2008 and 9.41 percent for the months of the accounting year in 2009.

The Commissioners' Court adopted the rate of 7 percent as the contribution rate payable by the employee members for calendar year 2009. The Commissioners' Court may change the employee contribution rate and the employer contribution rate within the options available in the TCDRS Act.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2009

#### **Annual Pension Costs**

The required contribution was determined as part of the December 31, 2008 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at December 31, 2008 included (a) 8.0 percent investment rate of return (net of administrative expenses), and (b) projected salary increases of 5.3 percent. Both (a) and (b) included an inflation component of 3.5 percent. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a ten-year period. The unfunded actuarial accrued liability accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at December 31, 2008 was 20 years.

Actuarial Cost Method	Entry Age							
Amortization Method	Level Percent of Payroll							
Remaining Amortization Peri	Remaining Amortization Period							
Asset Valuation Method			10-yr s	moothed valu	e			
			ESF	ESF: Fund value				
Investment Rate of Return				8%				
Projected Salary Increases			5.3%					
Includes Inflation at			3.5%					
Cost of Living Adjustments			None					
		2009		2008		2007		
Annual req. contrib. (ARC)	\$	937,293	\$	855,283	\$	653,209		
Contributions Made		937,293		855,283		653,209		
NPO at the End of Period	-	\$	\$ - \$					

### **Funded Status and Funding Progress**

A . . 1 C . M. d. 1

As of December 31, 2008, the most recent actuarial valuation date, the plan was 87.52 percent funded. The actuarial accrued liability for benefits was \$27,493,065, and the actuarial value of assets was \$24,062,563, resulting in an unfunded (or unfunded) actuarial accrued liability (UAAL) (or OAAL) of \$3,430,502. The covered payroll (annual payroll of active employees covered by the plan) was \$9,959,348, and the ratio of the UAAL (or OAAL) to the covered payroll was 34.45 percent.

The schedule of funding progress, presented as RSI, following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### G. Jointly Governed and Related Organizations

The Adult Probation and Juvenile Probation divisions are operated as a combined department doing business as the 258<sup>th</sup> and 411<sup>th</sup> Community Supervision and Correction Department (the "Department"). A different board governs each division, although the district judges preside on both boards. The Department services the counties of Polk, San Jacinto, and Trinity. Each county is required to provide office space for the operations of the Department. Substantially all of the Department's funding is provided by the State. The participating counties provide approximately 10 percent of the Juvenile Probation division's budget.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2009

The Juvenile Probation Board consists of the Polk County judge and the County Court-at-Law judge from Polk County, along with two district judges and County judges from San Jacinto and Trinity County. The Adult Probation Department's board consists of three district judges and the County Court-at-Law judge from Polk County. The Department and its divisions are considered to be legally separate from Polk County. In addition, Polk County is not able to appoint a voting majority to either of the division's boards or otherwise able to impose its will. The divisions are not fiscally dependent on Polk County since the County's approvals are ministerial in nature. While the Department's divisions are closely affiliated with Polk County, they are not considered to be part of the reporting entity, i.e., component units of Polk County.

#### H. Component Unit Disclosures

On August 27, 2004, Polk County sponsored the creation of IAH Public Facility Corporation (the "Corporation") under the Public Facility Corporation Act Chapter 303 (the "Act") of the Texas Local Government Code. The Corporation is legally separate from the County, but the County appoints all of the board members, thereby appointing a voting majority of the Corporation's Board of Directors, and has the ability to remove those board members at will. Currently, a voting majority of the Corporation's Board of Directors is the same as that of Commissioners' Court. The Corporation provides housing for County prisoners.

### 1. Financing Agreements and Practical Considerations

The Corporation was formed for the initial purpose of building a detention facility (the "facility"). The project was initially financed with the issuance of the Project Revenue Bonds Series, 2004 (the "2004 bond issue") and was expanded with the issuance of the Project Revenue Bonds Series, 2006 (the "2006 bond issue"). The bonds are secured by the mortgage on the facility and the facility's revenues and are not secured by the full faith and credit of the County or tax revenues. In connection with these issuances on November 1, 2004 and December 21, 2006, the Corporation and/or the County entered into a number of legal agreements for the financing of the project, many of which are designed to provide additional security to the bond holders.

The Corporation entered into the trust indenture with U.S. Bank National Associates (the "Trustee") to serve as the Trustee related to the 2004 and 2006 bond issues. The trust indenture is primarily for the benefit of the owners of the bonds and calls for the creation of a number of funds and accounts, including the construction fund, bond fund, reserve fund, rebate fund, and project fund. In addition, the trust indenture specifies the amounts of pledged revenues to be placed into each of the funds established by the Trustee and the order of priority of the disposition of the pledged revenues.

The Corporation entered into the lease agreement (the "lease") with the option to purchase with Polk County, Texas (the "County"), whereas the Corporation purchased land and constructed and equipped the Facility which is being leased to the County. The term of the agreement is effectively concurrent with the related bonds. The County is only obligated to make rental payments to the extent that revenues from the project are available. Under the lease, the County pledges all revenues to the trust fund established under the trust indenture.

The County entered into the facility operation and management agreement with Civigenics—Texas, Inc. (the "operator") for three years, containing options for both early cancellation and renewal. The operator's compensation is payable solely from and to the extent monies are available in the operating account, as established in the trust account in accordance with the trust indenture. The operator is paid a fixed fee per prisoner of \$34.75 from the available funds in the trust's operating account. The operator

## NOTES TO FINANCIAL STATEMENTS. Continued

For the Year Ended September 30, 2009

pays the County an administrative fee of \$2.75 per prisoner per day for the first 526 prisoners and \$4.25 per prisoner per day for each prisoner in excess of 526 from the operator's fee and guarantees the County a minimum aggregate administrative fee of \$100,000 annually.

In practice, the operator bills the federal agencies and other local governments for prisoners at the facility, and all payments are made directly to the Polk County treasurer (the "Treasurer"). The treasurer wire transfers all payments received directly to the trustee. The trustee allocates the funds received among the respective accounts as required by the indenture and lease agreement and disburses the funds directly to the operator for the amount due. The operator then disburses the administrative fee to the County. No funds change hands between the corporation and the County related to lease payments or Although the County remits the gross payments received from the federal debt service payments. agencies and other local governments for prisoners held at the facility, the only actual revenue received by the County is disbursed by the operator for the County's administrative fee.

The form of the legal agreements is complex to ensure compliance with the local government code and provide security for the bond holders. In substance, to the extent revenues are available, they will first be used to repay the bonds, then the operator will be paid, and last, the County will be paid an administrative fee. If revenue is not available, there is no legal obligation for any of the parties to be paid. In that instance, the bond holders' only security interest will be with any remaining trust funds and mortgage of the property. Neither the corporation nor the County has any obligation in this instance.

This financing transaction is being accounted for as an instance of "substance over form" in which the financials reflect the financial reality of the transaction rather than the legal form underlying the transaction. The corporation is responsible for the repayment of the debt based on the funds that are available and all available funds are recorded in the trust. Accordingly, all monies held in the trust accounts are considered assets of the corporation and restrictions shown where applicable. Similarly, all monies received by the trust are considered revenues of the corporation. The corporation also records a receivable in connection with the billings to federal agencies and the local government which are unpaid. All payments made by the trust are considered expenses of the corporation. In addition, the corporation accrues the amount due to the respective parties based on the accounts receivable. To the extent payment is not received, no obligation is due. Neither the County nor the corporation accounts for the lease agreement as a lease transaction. The County only reports the administrative fee received in connection with these agreements.

## 2. Long-Term Debt

On November 5, 2004, the corporation issued Project Revenue Bonds, Series 2004, in the amount of \$24,215,000 and on December 21, 2006, the corporation issued Project Revenue Bonds, Series 2006, in the amount of \$24,820,000. Long-term debt obligations of the corporation as of September 30, 2009, are as follows:

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2009

Fiscal Year	Principal			Interest		Total
2010	\$	1,420,000	\$	3,167,625	\$	4,587,625
2011		1,500,000		3,079,250		4,579,250
2012		1,595,000		2,982,500		4,577,500
2013		1,695,000	2,879,550			4,574,550
2014		1,805,000	2,770,100			4,575,100
2015		1,920,000		2,653,500		4,573,500
2016		2,045,000		2,529,450		4,574,450
2017		2,180,000		2,390,125		4,570,125
2018		2,330,000		2,241,475		4,571,475
2019		2,490,000		2,082,425		4,572,425
2020		2,665,000		1,912,287		4,577,287
2021		2,850,000		1,729,987		4,579,987
2022		3,040,000		1,534,838		4,574,838
2023		3,250,000		1,324,506		4,574,506
2024		3,475,000		1,099,444		4,574,444
2025		3,720,000		858,569		4,578,569
2026		8,630,000		600,494		9,230,494
Total	\$	46,610,000	\$	35,836,126	\$	82,446,126

The bonds were issued to finance a project that consists of the acquisition of real property in Polk County and the construction, furnishing, and equipping of a multi-classification secure detention center. Separate financial statements are available from the County Auditor's Office dated December 21, 2009.

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Page 1 of 2) GENERAL FUND

For the Year Ended September 30, 2009

								ariance with Final Budget	
	Budgeted Amounts				Actual		Positive		
<b>D</b>		Original	•	<u>Final</u>		Amounts		(Negative)	
Revenues  Draw arty toylor	\$	7 606 659	\$	7,762,011	\$	7 462 021	\$	(200,080)	
Property taxes Sales taxes	Φ	7,696,658 2,135,000	Ф	2,135,000	Ф	7,462,031	Ф	(299,980)	
Other taxes		41,000		41,000		1,941,259 41,513		(193,741) 513	
Fines and forfeitures		836,000		898,842		890,498		(8,344)	
Charges for services		1,302,500		1,339,089		1,243,378		(95,711)	
Intergovernmental		1,695,802		1,904,537		1,977,293		72,756	
Licenses and permits		1,093,802		1,904,337		159,036		17,336	
Investment income		200,000		200,000		49,723		(150,277)	
Other revenue		990,383		1,145,971		1,255,884		109,913	
Total Revenues		15,026,743		15,568,150		15,020,615	-	(547,535)	
Total Revenues		13,020,743		13,308,130		13,020,013		(347,333)	
<b>Expenditures</b>									
General Government:									
County judge		210,072		210,072		207,954		2,118	
Commissioner's court		345,663		341,462		271,136		70,326	
County clerk		468,923		478,979		475,222		3,757	
County treasurer		154,733		154,733		148,757		5,976	
County auditor		266,750		266,750		265,422		1,328	
Data processing		458,961		562,361		467,506		94,855	
Personnel		138,522		139,934		133,993		5,941	
Maintenance		152,697		151,239		136,413		14,826	
Engineering		584,851		1,113,671		1,092,874		20,797	
Fire department support		158,874		158,874		125,727		33,147	
Emergency management		298,101		337,138		331,159		5,979	
General operating		848,859		848,859		846,444		2,415	
Other unclassified		246,460		260,219		258,902		1,317	
		4,333,466		5,024,291		4,761,509		262,782	
Administration of Justice:									
Jury		45,500		67,562		67,472		90	
County clerk-at-law		468,690		504,537		493,045		11,492	
District clerk		452,829		453,168		437,234		15,934	
District judges		807,206		808,791		759,518		49,273	
Justice of the peace pct. 1		159,407		159,407		154,217		5,190	
Justice of the peace pct. 2		134,772		134,772		133,565		1,207	
Justice of the peace pct. 3		142,620		142,620		139,597		3,023	
Justice of the peace pct. 4		135,703		135,703		122,100		13,603	
District attorney		898,216		910,644		891,645		18,999	
Sheriff		3,389,662		3,759,980		3,602,825		157,155	
Jail		2,111,676		2,116,881		1,994,536		122,345	
Constables		165,280		169,507		154,238		15,269	
DPS	-	58,785		58,785		56,074		2,711	
		8,970,346		9,422,357		9,006,066		416,291	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Page 2 of 2) GENERAL FUND

For the Year Ended September 30, 2009

	Budgeted Amounts				Actual	Variance with Final Budget Positive			
		Original		Final		Amounts	(Negative)		
Expenditures (continued)									
Health and Human Services:									
Library	\$	83,845	\$	85,654	\$	85,314	\$	340	
Social services		335,408		335,408		306,882		28,526	
Veterans services		89,280		89,280		84,941		4,339	
County extension		113,234		113,234		111,073		2,161	
Environmental		80,825		102,468		96,928		5,540	
		702,592		726,044		685,138	Personne	40,906	
m									
Tax Administration:		411 000		411.000		411.000			
Appraisal district		411,080		411,080		411,080		-	
Tax assessor collector		620,849		620,849		583,855		36,994	
		1,031,929		1,031,929		994,935		36,994	
Debt Service:									
Debt issuance costs		_		64,626		64,626		_	
Total Expenditures		15,038,333		16,269,247	- December 1980	15,512,274	Name of Spirits and Spirits an	756,973	
Evenes (Definionary) of									
Excess (Deficiency) of Revenues over Expenditures		(11,590)		(701 007)		(401 650)		200.429	
Revenues over Expenditures		(11,390)		(701,097)	-	(491,659)		209,438	
Other Financing Sources									
(Uses)		106.000		106.000		015 410		20.421	
Transfers in		186,989		186,989		215,410		28,421	
Transfers (out)		(110,406)		(110,406)		(110,406)		-	
Debt issuance		-		1,075,687		1,075,687		-	
Premium on bonds issued				946	-	946		-	
Total Other Financing		76 502		1 152 016		1 101 627		20.421	
Sources (Uses)		76,583		1,153,216		1,181,637		28,421	
Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Sources									
(Uses)	\$	64,993	\$	452,119		689,978	\$	237,859	
Beginning Fund Balance					**************************************	5,392,980			
<b>Ending Fund Balance</b>					\$	6,082,958			

## Notes to Required Supplementary Information

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND

For the Year Ended September 30, 2009

				,				riance with nal Budget
		Budgeted	1 Am			Actual		Positive
Dovonuog		Original		<u>Final</u>		Amounts		Negative)
Revenues Property taxes	\$	3,664,056	\$	3,664,056	\$	3,567,818	\$	(06.229)
Other taxes	Φ	1,123,267	Φ	1,128,717	Ф	1,084,921	Ф	(96,238)
Fines and forfeitures		84,700		1,128,717		1,084,921		(43,796)
Investment income		38,000		38,000		137,493		27,495 (24,316)
Other revenue		11,191		170,143		195,960		25,817
Total Revenues				5,110,916		4,999,878		(111,038)
1000110010000	-	1,521,211		5,110,510		1,555,676	-	(111,030)
Expenditures								
Roads and bridges:								
Permanent		-		990,000		534,399		455,601
Pct. 1		1,165,494		1,535,877		1,120,645		415,232
Pct. 2		1,186,278		1,724,175		1,410,160		314,015
Pct. 3		1,237,889		1,206,157		998,990		207,167
Pct. 4		1,330,073		1,384,659		1,225,372		159,287
Debt service:								
Principal		-		795,609		795,609		-
Interest		-		46,884		46,884		-
Capital Outlay	_			1,032,274		1,001,271		31,003
Total Expenditures		4,919,734	_	8,715,635		7,133,330		1,582,305
Excess (Deficiency) of Revenues over								
Expenditures		1,480		(3,604,719)		(2,133,452)		1,471,267
Other Financing Sources (Uses)								
Debt issuance		=		1,967,698		1,967,699		1
Sale of capital assets		-		737,313		739,412		2,099
Total Other Financing								
Sources (Uses)		_	-	2,705,011		2,707,111		2,100
Net Change in Fund Balance	\$	1,480	\$	(899,708)		573,659	\$	1,473,367
Beginning Fund Balance					-	1,439,853		
<b>Ending Fund Balance</b>					\$	2,013,512		

### Notes to Required Supplementary Information

<sup>1.</sup> Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

## SCHEDULE OF FUNDING PROGRESS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

For the Year Ended September 30, 2009

The County's annual covered payroll and pension costs are actuarially valued on a calendar year basis. Because the County makes all the annually required contributions, no net pension obligation (NPO) exists. The information presented below represents the County's schedule of funding progress.

Fiscal Year		2009		2008		2007		2006		2005
Actuarial Valuation Date	1	2/31/2008	1	2/31/2007	1	2/31/2006	1	2/31/2005	1	2/31/2004
Actuarial Value of Assets	\$ :	24,062,563	\$	24,005,305	\$	21,623,223	\$	18,696,224	\$	17,341,515
Actuarial Accrued Liability	\$ :	27,493,065	\$	25,040,374	\$	22,255,081	\$	18,683,354	\$	17,381,741
Percentage Funded		87.5%		95.9%		97.2%		100.1%		99.8%
Unfunded Actuarial										
Accrued Liability	\$	3,430,502	\$	1,035,069	\$	631,858	\$	(12,870)	\$	40,226
Annual Covered Payroll	\$	9,959,348	\$	9,000,765	\$	7,993,320	\$	7,719,890	\$	7,548,847
Unfunded Actuarial										
Accrued Liability										
(UAAL) % of Covered Payroll		34.45%		11.50%		7.90%		(.17%)		0.53%
Net Pension Obligation (NPO)										
at the Beginning of Period	\$	-	\$	-	\$	-	\$	-	\$	-
Annual Req. Contrib. (ARC)		937,293		855,283		653,209		366,062		358,961
Contributions Made		937,293		855,283		653,209		366,062		358,961
NPO at the End of Period	\$	_	\$	_	\$	_	\$	_	\$	-

COMBINING STATEMENTS
AND SCHEDULES

#### NONMAJOR GOVERNMENTAL FUNDS

#### Special Revenue Funds

College and Commerce Center Fund - This fund is used to account for all revenues related to the operation of the College and Commerce Center.

**Courthouse Security Fund** - This fund is used to account for special fees collected by the district clerk and County clerk for the purpose of defraying expenses related to providing security in the County's court rooms.

Law Library Fund - This fund accounts for revenues and expenditures to maintain a county law library at the County seat. Commissioners' Court has established a fee for each civil case filed in the County or district court.

**Aging Fund** - This fund is used to account for a program created by the County and is funded in part by the Deep East Texas Council of Governments. This program provides senior citizens nutrition and activity centers, home delivered meal programs, and counseling.

County Records Management Fund - Fees collected by the district clerk and County clerk at law, as approved by the Texas Legislature are accounted for in this fund. The requests to expend funds collected are addressed to Commissioners' Court.

County Clerk Records Preservation Fund - Fees collected by the County clerk for filing official documents, such as birth and death certificates, are deposited in this fund and are expended for the purpose of preservation of documents within the County clerk's office.

**Hotel/Motel Tax Fund** - This fund is used to account for revenues generated from a hotel occupancy tax and expenditures for improvements that serve the purpose of attracting visitors and tourists.

JP Technology Fund - This fund is used account for ticket revenues designated for technology expenditures.

*Historical Commission Fund* - Revenues received by the Historical Commission are recorded in this fund. The purpose of the fund is to preserve the heritage of the Polk County area and to promote its history.

Available School Fund - This fund is used to accumulate investment earnings from the permanent school fund including lease payments received on properties owned by the County in Throckmorton and Baylor counties.

*District Attorney Collection Fund* - Fees collected in connection with processing checks issued or passed in violation of the Texas Penal Code are deposited in this fund and used for the purposes of defraying the salaries and expenses of the district attorney.

District Clerk Records Preservation - This fund is used to account for records preserved by the district clerk and fees collected.

*Forfeiture Fund* - Funds collected in connection with gambling, drug seizures, and forfeitures for the use of the district attorney or sheriff are deposited into this fund. Depending on the nature of funds obtained, these monies can be used for either.

**District Clerk TDCJ Fund** - Monies contributed by the Texas Department of Criminal Justice to help offset the additional costs of the district clerk's office, for having a prison located within the County, are recorded within this fund.

### NONMAJOR GOVERNMENTAL FUNDS (Continued)

#### Special Revenue Funds (continued)

Judiciary Fund - Fees collected by the County and district clerk for various agencies are accumulated in this fund until payment is made.

Officials' Fee Account Fund - This fund is used to account for monies held in official fee bank accounts. County officials (two justices of the peace and the County clerk) have bank accounts into which they deposit their collections.

**Sheriff Federal Revenue Sharing Fund** - This fund is used to account for revenues seized and distributed by the federal government to the County.

*District Attorney's Check Restitution* - This fund is used to collect and remit restitution for insufficient checks. Fees collected are remitted to the district attorney collection fund.

Environmental Services Fund - This fund is used to account for all revenues generated from the County's environmental related services.

Jail Commissary Fund - This fund is used to account for all revenues generated from the County's jails.

**District Attorney Special Fund** - Fees collected in connection with processing checks issued or passed in violation of the Texas Penal Code are deposited in this fund and used for the purposes of defraying costs related to special issues within the district attorney's office.

Justice Court Building Security - This fund is used to account for special fees collected for the purpose of defraying expenses related to providing security in the County's court rooms.

### Permanent Fund

Permanent funds are governmental funds which are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs.

**Permanent School Fund** - This fund was established from proceeds received from the sale of lands granted by the State of Texas for educational purposes. Earnings from this fund, other than oil royalties, accrue directly to the available school fund. Oil royalties are deposited to the permanent school fund, which increase the principal.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (page 1 of 3) September 30, 2009

	<del></del>	 Special Re	venue	Funds	 
	College and Commerce Center	Court- house Security		Law Library	Aging
Assets Cash and cash equivalents Receivables, net	\$ 15,000	\$ 10,387	\$	49,972 -	\$ 138,047 24,986
Total Assets	\$ 15,000	\$ 10,387	\$	49,972	\$ 163,033
<u>Liabilities and Fund Balances</u> Liabilities:					
Accounts payable	\$ -	\$ 2,464	\$	_	\$ 11,839
Due to other funds	-	-		_	· -
Due to other units	-	-		_	-
Deferred revenue	 _	-		_	
Total Liabilities	 _	2,464		_	11,839
Fund Balances:					
Reserved for endowments/trusts	-	-		_	-
Unreserved and undesignated	 15,000	7,923		49,972	 151,194
<b>Total Fund Balances</b>	15,000	7,923		49,972	151,194
<b>Total Liabilities and Fund Balances</b>	\$ 15,000	\$ 10,387	\$	49,972	\$ 163,033

**Special Revenue Funds** 

R	County Records Mgmt.	cords Records		Ho	otel/Motel Tax	<b>T</b> (	JP echnology	Historical ommission	 Available School
\$	2,661	\$	152,905	\$	18,872	\$	129,754	\$ 388,501	\$ 219,908
\$	2,661	\$	152,905	\$	533 19,405	\$	129,754	\$ 388,501	\$ 219,908
\$	2,467	\$	-	\$	8,262	\$	1,148	\$ 581	\$ -
	-		-		-		-	-	-
	2,467				8,262		1,148	 581	 
	194 194	Employment Andrew	152,905 152,905		11,143 11,143	Parketalania	128,606 128,606	387,920 387,920	219,908 219,908
\$	2,661	\$	152,905	\$	19,405	\$	129,754	\$ 388,501	\$ 219,908

### COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS (page 2 of 3)

**September 30, 2009** 

		Special Revenue Funds									
	A	District Attorney Collection		District Clerk Records Preservation		orfeiture		District ork TDCJ			
Assets Cash and cash equivalents Receivables, net Total Assets	\$	14,007 - 14,007	\$	12,762 - 12,762	\$	340,350	\$	30,010			
Liabilities and Fund Balances Liabilities: Accounts payable Due to other funds	\$	- -	\$	- -	\$	4,064 -	\$	- -			
Due to other units Deferred revenue  Total Liabilities		<u>-</u> -		- - -		90,911	**************************************	16,649 - 16,649			
Fund Balances: Reserved for endowments/trusts Unreserved and undesignated Total Fund Balances		14,007 14,007		12,762 12,762		245,375 245,375		13,361 13,361			
<b>Total Liabilities and Fund Balances</b>	\$	14,007	\$	12,762	\$	340,350	\$	30,010			

Special Revenue Funds

				,	Sheriff	D	istrict				
		(	Officials'	F	'ederal	Att	orney's				
			Fee	R	levenue	C	Check	Env	ironmental		Jail
<u>J</u>	udiciary		Account	S	haring	Res	titution		Services	Co	mmissary
\$	231,637	\$	10,345	\$	3,221	\$	494	\$	1,082	\$	21,026
	-		234		-		-		37,135		-
\$	231,637	\$	10,579	\$	3,221	\$	494	\$	38,217	\$	21,026
\$	231,637	\$	318	\$	-	\$	494	\$	1,082	\$	489
	-		-		-		-		37,135		-
	•		10,261		-		=		-		-
Management	-		-		-		-		-		-
	231,637	***************************************	10,579		-		494		38,217		489
	-		_		_		_		-		-
			_		3,221				_		20,537
	-				3,221		_		_		20,537
\$	231,637	\$	10,579	\$	3,221	\$	494	\$	38,217	\$	21,026

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (page 3 of 3) September 30, 2009

	Special Rev	enu	e Funds	P	ermanent Fund		
	District Attorney Special		Justice Court Building Security	P	Permanent School		Total Nonmajor overnmental Funds
Assets Cash and cash equivalents Receivables, net	\$ 1,378	\$	19,436 -	\$	412,791	\$	2,224,546 62,888
Total Assets	\$ 1,378	\$	19,436	\$	412,791	\$	2,287,434
<u>Liabilities and Fund Balances</u> Liabilities:							
Accounts payable Due to other funds	\$ -	\$	-	\$	-	\$	264,845 37,135
Due to other units Deferred revenue	 <u>-</u> ·		-		-	-	26,910 90,911
Total Liabilities Fund Balances:	 _				_		419,801
Reserved for endowments/trusts	1 270		-		412,791		412,791
Unreserved and undesignated  Total Fund Balances	 1,378 1,378		19,436 19,436		412,791		1,454,842 1,867,633
<b>Total Liabilities and Fund Balances</b>	\$ 1,378	\$	19,436	\$	412,791	\$	2,287,434

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS (page 1 of 3) For the Year Ended September 30, 2009

		Special Rev	enue Funds	
	College and Commerce Center	Court- house Security	Law Library	Aging
Revenues				
Other taxes	\$ -	\$ -	\$ -	\$ -
Fines and forfeitures	-	-	-	-
Charge for services	-	40,997	14,326	-
Intergovernmental	-	-	-	307,326
Investment income	-	-	184	-
Other revenue	28,120	_	_	3,227
<b>Total Revenues</b>	28,120	40,997	14,510	310,553
Expenditures				
Current:				
General government	-	-	10.100	-
Administration of justice	-	63,050	10,190	-
Health and human services	13,120		-	320,191
Total Expenditures	13,120	63,050	10,190	320,191
Excess (Deficiency) of Revenues Over Expenditures	15,000	(22,053)	4,320	(9,638)
Other Financing Sources (Uses)				
Transfers in	-	29,750	-	60,000
Transfers (out)	-	-	-	-
Debt proceeds	-	-	-	-
Total Other Financing				
Sources (Uses)		29,750		60,000
Net Change in Fund Balances	15,000	7,697	4,320	50,362
Beginning Fund Balances	_	226	45,652	100,832
<b>Ending Fund Balances</b>	\$ 15,000	\$ 7,923	\$ 49,972	\$ 151,194

**Special Revenue Funds** 

County Records Mgmt.	County Clerk Records Preservation	Hotel/Motel Tax	JP Technology	Historical Commission	Available School
\$ -	\$ -	\$ 32,51	3 \$ -	\$ -	\$ -
14,084	139,583			-	-
-	-		- 28,340	-	-
-	-			3,119	1,506
-	100.500			7,454	113,743
14,084	139,583	32,51	3 28,340	10,573	115,249
29,736	39,699	45,67		4,640	126,059
-	-		- 25,868	-	-
29,736	39,699	45,67	6 25,868	4,640	126,059
(15,652)	99,884	(13,16	3) 2,472	5,933	(10,810)
20,656	- (66,989)			- -	3,021
	-	Marian			
20,656	(66,989)				3,021
5,004	32,895	(13,16	3) 2,472	5,933	(7,789)
(4,810)	120,010	24,30	6 126,134	381,987	227,697
\$ 194	\$ 152,905	\$ 11,14	3 \$ 128,606	\$ 387,920	\$ 219,908

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

NONMAJOR GOVERNMENTAL FUNDS (page 2 of 3) For the Year Ended September 30, 2009

	Special Revenue Funds										
	District Attorney Collection	District Clerk Records Preserv.	Forfeiture	District Clerk TDCJ							
Revenues	•	•	•								
Other taxes	\$ -	\$ -	\$ -	\$ -							
Fines and forfeitures	11 122	-	-	-							
Charge for services	11,133	6,089	20.701	45.400							
Intergovernmental	-	-	39,781	45,400							
Investment income	-	-	826	-							
Other revenue	11 122		- 40.607	45.400							
Total Revenues	11,133	6,089	40,607	45,400							
Expenditures Current:											
General government	_	_	-	_							
Administration of justice	_	-	39,796	46,113							
Health and human services	_	-	-	-							
Total Expenditures		-	39,796	46,113							
Excess (Deficiency) of											
Revenues Over Expenditures	11,133	6,089	811	(713)							
The following of the property				(/13)							
Other Financing Sources (Uses)											
Transfers in	_	=	-	-							
Transfers (out)	-	-	-	_							
Debt proceeds	-	-	-	-							
<b>Total Other Financing</b>											
Sources (Uses)	-	_	-								
Net Change in Fund Balances	11,133	6,089	811	(713)							
Beginning Fund Balances	2,874	6,673	244,564	14,074							
<b>Ending Fund Balances</b>	\$ 14,007	\$ 12,762	\$ 245,375	\$ 13,361							

**Special Revenue Funds** 

Judio	Judiciary		icials' Fee count	Sheriff Federal Revenue Sharing		Atto Cl	strict rney's neck itution		onmental vices	Co	Jail Commissary	
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
	-		-		-		-		- 148,421		-	
	-		-		-		_		-		-	
	-		-		-		-		-		0.472	
									148,421	MARKALIAN AND AND AND	9,473 9,473	
	-		-		-		_		-		_	
	-		-		-		-		-		2,529	
					<del>-</del>				-		2,529	
										-		
									148,421	<b>.</b>	6,944	
	-		-		-		-		_		-	
	-		-		-		_		(148,421)		-	
								<u> </u>				
		Norwice .							(148,421)			
	-		-		-		-		-		6,944	
			-		3,221				<u>-</u>		13,593	
\$	-	\$	_	\$	3,221	\$	-	\$	-	\$	20,537	

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

NONMAJOR GOVERNMENTAL FUNDS (page 3 of 3)

For the Year Ended September 30, 2009

	Special Rev	venue Funds	Permanent Fund	
	District Attorney Special	Justice Court Building Security	Permanent School	Total Nonmajor Governmental Funds
Revenues	Φ.	•	Φ.	
Other taxes	\$ -	\$ -	\$ -	\$ 32,513
Fines and forfeitures	-	6,944	-	6,944
Charge for services	-	-	<u>-</u>	374,633
Intergovernmental	-	-	-	420,847
Investment income	-	-	3,119	8,754
Other revenue	49,523	_	30,311	241,851
Total Revenues	49,523	6,944	33,430	1,085,542
<b>Expenditures</b>				
Current:				
General government	-	2,856	-	248,666
Administration of justice	48,584	-	-	236,130
Health and human services	-	-	-	333,311
Total Expenditures	48,584	2,856		818,107
Excess (Deficiency) of				
Revenues Over Expenditures	939	4,088	33,430	267,435
Other Financing Sources (Uses)				
Transfers in	_	-	_	113,427
Transfers (out)	-	-	(3,021)	(218,431)
Debt proceeds	-	_	-	
Total Other Financing				
Sources (Uses)		-	(3,021)	(105,004)
Net Change in Fund Balances	939	4,088	30,409	162,431
Beginning Fund Balances	439	15,348	382,382	1,705,202
<b>Ending Fund Balances</b>	\$ 1,378	\$ 19,436	\$ 412,791	\$ 1,867,633

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### **DEBT SERVICE FUND**

For the Year Ended September 30, 2009

	Budgeted	l Amo	unts		Actual	Fi	riance with nal Budget Positive	
	Original		Final		Amounts	(Negative)		
Revenues								
Taxes	\$ 3,564,192	\$	3,564,192	\$	3,460,319	\$	(103,873)	
Investment income	 73,000		73,000		13,259		(59,741)	
Total Revenues	3,637,192		3,637,192		3,473,578		(163,614)	
Expenditures								
Principal	2,210,686		2,210,686		2,210,686		-	
Interest and fiscal charges	 1,423,866		1,424,866		1,424,866		_	
Total Expenditures	 3,634,552		3,635,552		3,635,552		_	
Excess (Deficiency) of								
Revenues Over Expenditures	 2,640		1,640		(161,974)		(163,614)	
Net Change in Fund Balance	\$ 2,640	\$	1,640		(161,974)	\$	(163,614)	
Beginning Fund Balance				<b>N</b> 2011-020-040-000-000-000-000-000-000-000-000	828,767			
<b>Ending Fund Balance</b>				\$	666,793			

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

ROAD AND BRIDGE FUND - Precinct One For the Year Ended September 30, 2009

	Budget	ted Ar	nounts	Actual	Fi	riance with nal Budget Positive
	Original		Final	Amounts		Negative)
Revenues						( cogulative)
Property taxes	\$ 876,702	: \$	876,702	\$ 853,646	\$	(23,056)
Other taxes	243,915	;	243,915	231,424		(12,491)
Investment Income	25,300	)	25,300	33,959		8,659
Interest	8,740	)	8,740	3,097		(5,643)
Other	11,191		18,016	21,664		3,648
<b>Total Revenues</b>	1,165,848		1,172,673	1,143,790		(28,883)
Expenditures						
Roads and Bridges:						
Permanent	-		50,000	50,000		_
Pct. 1	1,165,494		1,535,877	1,120,645		415,232
Debt Service:	, ,		, ,	, ,		,
Principal	-		194,680	194,680		_
Interest	-		11,630	11,630		_
Capital Outlay	-		206,716	206,316		400
Total Expenditures	1,165,494		1,998,903	1,583,271		415,632
Excess of Revenues Over (Under)						
Expenditures	354		(826,230)	(439,481)	,	386,749
Other Financing Sources (Uses)						
Debt proceeds	-		437,140	437,140		_
Sale of capital assets	-		187,713	187,713		_
Total Other Financing				· · · · · · · · · · · · · · · · · · ·	-	
Sources (Uses)		<u> </u>	624,853	624,853		_
Net Change in Fund Balance	\$ 354	\$	(201,377)	185,372	\$	386,749
Beginning Fund Balance				249,566	_	
Ending Fund Balance				\$ 434,938	=	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

ROAD AND BRIDGE FUND - Precinct Two
For the Year Ended September 30, 2009

								riance with nal Budget
		Budgeted	l Am	ounts		Actual	]	Positive
		Original		Final		Amounts	(1	Negative)
Revenues								
Property taxes	\$	897,494	\$	897,494	\$	873,568	\$	(23,926)
Other taxes		280,406		255,106		245,756		(9,350)
Fines and forfeitures		-		25,300		32,257		6,957
Investment Income		8,740		8,740		2,872		(5,868)
Other		_		150,295		150,751		456
<b>Total Revenues</b>		1,186,640		1,336,935		1,305,204		(31,731)
Expenditures Roads and Bridges:								
Pct. 2		1,186,278		1,724,175		1,410,160		314,015
Debt Service:								
Principal		-		97,617		97,617		-
Interest		-		4,967		4,967		-
Capital Outlay				437,638		437,638		_
Total Expenditures		1,186,278		2,264,397		1,950,382		314,015
Excess of Revenues Over (Under) Expenditures		362		(927,462)		(645,178)		282,284
Other Financing Sources (Uses)								
Debt proceeds				667,638		667,638		
Sale of capital assets		_		91,600		91,600		-
Total Other Financing	-			91,000		91,000		
Sources (Uses)	-	_		759,238		759,238		_
Net Change in Fund Balance	\$	362	\$	(168,224)		114,060	\$	282,284
Beginning Fund Balance					1	235,190		
<b>Ending Fund Balance</b>					\$	349,250		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

ROAD AND BRIDGE FUND - Precinct Three
For the Year Ended September 30, 2009

		Budgeted	l Am	ounts	Actual	Fir	riance with al Budget Positive
		Original		Final	Amounts	(1	Negative)
Revenues							
Property taxes	\$	898,820	\$	898,820	\$ 875,522	\$	(23,298)
Other taxes		299,473		299,473	288,496		(10,977)
Fines and forfeitures		29,700		29,700	36,237		6,537
Investment Income	-	10,260		10,260	 3,726		(6,534)
Total Revenues		1,238,253		1,238,253	 1,203,981	-	(34,272)
Expenditures  Roads and Bridges: Permanent Pct. 3  Debt Service: Principal Interest		- 1,237,889 - -		270,000 1,206,157 309,743 18,657	998,990 309,743 18,657		270,000 207,167
Capital Outlay		_		376,031	 345,428		30,603
Total Expenditures		1,237,889		2,180,588	 1,672,818		507,770
Excess of Revenues Over (Under) Expenditures Other Financing Sources (Uses)		364		(942,335)	(468,837)		473,498
Debt proceeds				581,031	581,031		
Sale of capital assets		_		274,800	276,900		2,100
Total Other Financing				274,000	 270,000		2,100
Sources (Uses)		-		855,831	 857,931		2,100
Net Change in Fund Balance	\$	364	\$	(86,504)	389,094	\$	475,598
Beginning Fund Balance					 272,749		
<b>Ending Fund Balance</b>					\$ 661,843		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

ROAD AND BRIDGE FUND - Precinct Four For the Year Ended September 30, 2009

			Budgeted	l Am	ounts	Actual	Fin	iance with al Budget Positive
		-	Original Original		Final	Amounts	(N	Vegative)
Revenues						 		
Property taxes		\$	991,041	\$	991,041	\$ 965,083	\$	(25,958)
Other taxes			299,473		330,223	319,246		(10,977)
Fines and forfeitures			29,700		29,700	35,040		5,340
Investment Income			10,260		10,260	3,989		(6,271)
Other			_		1,832	 23,545		21,713
	<b>Total Revenues</b>		1,330,474		1,363,056	 1,346,903		(16,153)
Expenditures Roads and Bridges:								
Permanent			_		670,000	484,399		185,601
Pct. 4			1,330,073		1,384,659	1,225,371		159,288
Debt Service:								
Principal			-		193,570	193,570		-
Interest			-		11,630	11,630		-
Capital Outlay	TT 4 3 77 74		-		11,889	 11,889	-	
	Total Expenditures		1,330,073		2,271,748	 1,926,859		344,889
Excess of	Revenues Over (Under)		401		(000 (00)	(570,056)		220 526
	Expenditures		401		(908,692)	(579,956)		328,736
Other Financing Source	es (Uses)				201 000	201.000		
Debt proceeds			-		281,889	281,889		-
Sale of capital assets	m (100 m)		-		183,200	 183,200		
	Total Other Financing Sources (Uses)				465,089	 465,089		-
Net (	Change in Fund Balance	\$	401	\$	(443,603)	(114,867)	\$	328,736
Beginning Fund Balance						 682,348		
	<b>Ending Fund Balance</b>					\$ 567,481		

### COMBINING STATEMENT OF NET ASSETS

### AGENCY FUNDS

**September 30, 2009** 

	County Clerk's Probate Trust		District Clerk's Trust		x Collector	Total Agency Funds		
Assets Cash and cash equivalents Total Assets	\$ 383,763 383,763	\$ \$	3,395,067 3,395,067	\$	676,980 676,980	\$	4,455,810 4,455,810	
<u>Liabilities</u> Due to other units  Total Liabilities	\$ 383,763 383,763	\$	3,395,067 3,395,067	<u>\$</u> \$	676,980 676,980	\$	4,455,810 4,455,810	

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

**September 30, 2009** 

	Beginning Balance		 Additions		eductions	Ending Balance		
County Clerk's Probate Trust								
Assets Cash and cash equivalents	\$	207,358	\$ 176,405	\$	_	\$	383,763	
<u>Liabilities</u> Due to other units	\$	207,358	\$ 176,405	\$	_	\$	383,763	
District Clerk's Trust Assets								
Cash and cash equivalents	\$	3,447,592	\$ _	\$	52,525	\$	3,395,067	
<u>Liabilities</u> Due to other units	\$	3,447,592	\$ 	\$	52,525	\$	3,395,067	
Tax Collector								
Assets  Cash and cash equivalents	\$	553,498	\$ 123,482	\$		\$	676,980	
<u>Liabilities</u> Due to other units	\$	553,498	\$ 123,482	\$		\$	676,980	
<b>Total Agency Funds</b>								
Assets Cash and cash equivalents	\$	4,208,448	\$ 299,887	\$	52,525	\$	4,455,810	
<u>Liabilities</u> Due to other units	\$	4,208,448	\$ 299,887	\$	52,525	\$	4,455,810	

### STATISTICAL SECTION

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and Required Supplementary Information says about the County's overall financial health.

### **Contents**

#### Financial Trends (Page 100)

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

### Revenue Capacity (Page 108)

These schedules contain information to help the reader assess the County's most significant local revenue source, property tax.

### **Debt Capacity** (Page 118)

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

### **Demographic and Economic Information** (Page 124)

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

### **Operating Information** (Page 130)

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

### NET ASSETS BY COMPONENT

Last Seven Years (1) (Accrual basis of accounting)

 2003		2004		2005		2006
\$ 3,159,728	\$	6,516,831	\$	5,768,223	\$	13,101,783
969,033		994,579		1,159,707		1,315,496
4,961,440		2,068,436		2,890,488		4,751,455
\$ 9,090,201	\$	9,579,846	\$	9,818,418	\$	19,168,734
\$	\$ 3,159,728 969,033 4,961,440	\$ 3,159,728 \$ 969,033 4,961,440	\$ 3,159,728 \$ 6,516,831 969,033 994,579 4,961,440 2,068,436	\$ 3,159,728 \$ 6,516,831 \$ 969,033 994,579 4,961,440 2,068,436	\$ 3,159,728 \$ 6,516,831 \$ 5,768,223 969,033 994,579 1,159,707 4,961,440 2,068,436 2,890,488	2003       2004       2005         \$ 3,159,728       \$ 6,516,831       \$ 5,768,223       \$ 969,033       \$ 994,579       1,159,707         4,961,440       2,068,436       2,890,488

<sup>(1)</sup> The requirement for statistical data is ten years; only seven years are available at this time.

	2007	 2008		2009
\$	15,748,347	\$ 16,127,180	\$	14,526,990
·	1,096,393	988,219	,	1,003,827
	6,043,734	7,914,865		10,422,140
\$	22,888,474	\$ 25,030,264	\$	25,952,957

### **CHANGES IN NET ASSETS**

Last Seven Years (1) (Accrual basis of accounting)

			Fisca	l Ye	ar		
		2003	2004		2005		2006
Expenses						-	
Governmental activities							
General government	\$	3,574,826	\$ 3,679,583	\$	3,604,151	\$	4,758,365
Administration of justice		6,200,998	5,978,981		6,700,554		7,215,233
Roads and bridges		5,051,516	3,268,923		4,887,005		5,220,888
Health and human services		1,253,407	1,091,520		945,272		981,990
Tax administration		779,542	755,033		733,937		807,230
Interest and fiscal agent fees		298,952	232,831		267,913		205,970
Total governmental activities expenses	·	17,159,241	15,006,871	-	17,138,832		19,189,676
Program Revenues Governmental activities							
Charges for services							
General government	\$	1,551,777	\$ 1,749,638	\$	1,729,362	\$	2,158,693
Administration of justice		14,942	163,064		157,036		176,852
Roads and bridges		-	-		-		-
Health and human services		1,136,058	188,256		201,730		186,991
Operating grants and contributions		1,048,454	 483,404		840,948		1,819,107
Total governmental activities	3						
program revenues		3,751,231	 2,584,362		2,929,076		4,341,643
Net (Expense)/Revenue							
Governmental activities	\$	(13,408,010)	\$ (12,422,509)	\$	(14,209,756)	\$	(14,848,033)
General Revenues and Other Changes in Net Ass	sets						
Governmental activities							
Taxes	\$	10,689,214	\$ 12,307,581	\$	12,299,881	\$	14,864,665
Investment earnings		86,669	74,210	·	173,301	-	338,495
Other revenues		1,015,942	1,430,703		1,975,146		2,044,675
Gain (loss) on sale of capital assets		-	-		-,,		415,906
Total governmental activities		11,791,825	 13,812,494		14,448,328		17,663,741
Change in Net Assets							
Governmental activities	\$	(1,616,185)	\$ 1,389,985	\$	238,572	\$	2,815,708

<sup>(1)</sup> The requirement for statistical data is ten years; only seven years are available at this time.

	2007		2008		2009
\$	5,503,708	\$	5,086,750	\$	13,153,683
	6,462,550		8,777,239		8,933,374
	4,984,706		6,737,830		6,126,250
	962,227		1,029,386		1,164,876
	865,141		903,615		1,001,973
	580,113		1,353,728		1,602,765
	19,358,445		23,888,548		31,982,921
\$	2,474,710	\$	2,489,079	\$	2,473,938
-	53,985	-	54,658	•	97,530
	, -		107,534		137,495
	255,530		229,727		148,421
	1,442,147		4,144,123		10,420,519
	4,226,372		7,025,121		13,277,903
\$	(15,132,073)	\$	(16,863,427)	\$	(18,705,018)
\$	16,189,813	\$	16,198,654	\$	17,595,693
	726,705		1,350,300		338,323
	1,747,855		1,456,263		1,693,695
	10.664.053		10.005.015		10.607.711
	18,664,373	-	19,005,217		19,627,711
\$	3,532,300	\$	2,141,790	\$	922,693

### FUND BALANCES, GOVERNMENTAL FUNDS

Last Seven Years (1) (Modified accrual basis of accounting)

				Fisca	l Yea	r		
		2003		2004		2005		2006
General Fund								
Reserved	\$	-	\$	_	\$	-	\$	-
Unreserved		1,761,633		1,707,692		2,702,905		2,975,092
Total general fund	\$	1,761,633	\$	1,707,692	\$	2,702,905	\$	2,975,092
All Other Governmental Funds Reserved	\$	1,016,089	\$	1,034,579	\$	1,159,707	\$	1,315,496
Unreserved, reported in: Capital project funds	*	-	Ψ	-	Ψ	-	Ψ	-
Special revenue funds		2,747,366		1,594,302		838,027		1,065,878
Total all other governmental funds	\$	3,763,455	\$	2,628,881	\$	1,997,734	\$	2,381,374

<sup>(1)</sup> The requirement for statistical data is ten years; only seven years are available at this time.

 2007		2008	2009			
\$ -	\$	-	\$	-		
3,956,435		5,392,980		6,082,958		
\$ 3,956,435	\$	5,392,980	\$	6,082,958		
	_		_			
\$ 1,233,217	\$	1,211,150	\$	1,079,584		
18,310,433		27,909,565		26,358,140		
2,448,001		2,884,016		3,686,780		
\$ 21,991,651	\$	32,004,731	\$	31,124,504		

### CHANGES IN FUND BALANCE, GOVERNMENTAL FUNDS

Last Seven Years (1)

(Modified accrual basis of accounting)

	Fiscal Year							
		2003		2004		2005		2006
Revenues								
Taxes	\$	11,353,825	\$	11,828,927	\$	12,573,534	\$	14,583,975
Pemits, licenses, and fees		147,556		155,755		138,966		202,912
Fines and forfeitures		640,960		847,623		882,212		927,082
Charges for services		2,061,817		1,253,335		1,205,916		1,595,454
Intergovernmental		1,048,454		483,404		840,948		1,819,107
Investment earnings		86,669		74,210		173,301		338,495
Other revenues		868,386		1,274,948		1,836,180		1,841,763
Total revenues	Maria Maria	16,207,667	N-SCHOOL SCHOOL	15,918,202		17,651,057	Live -	21,308,788
Expenditures								
General government		3,406,136		3,534,920		4,247,963		4,850,509
Administration of justice		5,995,847		6,244,004		6,463,676		7,312,142
Roads and bridges		4,495,511		4,313,004		5,203,705		4,885,421
Health and human services		1,108,267		970,567		806,084		877,338
Tax administration		780,264		702,591		728,523		802,646
Capital outlay		-		_		-		-
Debt service								
Principal		1,681,789		1,806,026		1,715,749		2,448,376
Interest and paying agent		290,238		407,160		250,668		229,130
Total expenditures		17,758,052		17,978,272		19,416,368		21,405,562
Excess of revenues over (under) expenditures		(1,550,385)		(2,060,070)		(1,765,311)		(96,774)
Other Financing Sources (Uses)								
Transfers in		1,908,533		407,623		658,218		2,136,685
Transfers out		(1,908,533)		(407,623)		(658,218)		(2,136,685)
Issuance of debt		3,736,447		2,122,113		1,606,139		1,714,497
Payment to refunded bond escrow agent		_		(1,250,558)		- -		-
Sale of capital assets		_		-		_		415,906
Total other financing sources		3,736,447		871,555		1,606,139		2,130,403
Net change in fund balances	\$	2,186,062	\$	(1,188,515)	\$	(159,172)	\$	2,033,629
Debt service as a percentage								
of noncapital expenditures		11.10%		12.31%		10.13%		12.51%

<sup>(1)</sup> The requirement for statistical data is ten years; only seven years are available at this time.

2007			2008	2009					
\$	15,635,471	\$	16,345,276	\$	17,590,374				
	228,543		204,668		159,036				
	854,030		931,688		1,034,937				
	1,930,195		1,744,642		1,618,011				
	1,442,147		4,144,123		10,465,919				
	726,705		1,350,300	338,323					
	1,519,312		1,456,263	1,693,695					
	22,336,403		26,176,960		32,900,295				
	5,545,641		6,207,669		12,980,872				
	8,179,894		8,843,965		9,242,196				
	6,051,944		6,533,096	5,289,566					
	860,987		911,810	1,018,449					
	859,964		897,198	994,935					
	85,106		1,270,589	2,805,599					
	2,770,449		2,365,761		3,006,295				
	922,972		1,550,143		1,536,376				
	25,276,957		28,580,231		36,874,288				
	(2,940,554)		(2,403,271)		(3,973,993)				
	680,334		629,389		328,837				
	(680,334)		(629,389)		(328,837)				
	22,067,160		13,029,656		3,044,332				
	610,450		823,240		739,412				
	22,677,610		13,852,896		3,783,744				
\$		\$	11 440 625	\$	3303				
<u>\$</u>	19,737,056	ψ	11,449,625	Φ	(190,249)				
	14.66%		14.34%		13.33%				

### TAX REVENUES BY SOURCE, GOVERNMENTAL ACTIVITIES

Last Seven Years (1) (Accrual basis of accounting)

Function	2003		2004		2005		2006		2007	
Property Sales Other taxes	\$	8,285,023 1,179,478 1,224,713	\$	9,807,298 1,317,619 1,182,664	\$	9,804,935 1,331,065 1,163,881	\$	11,989,686 1,736,997 1,137,982	\$	12,653,787 2,283,286 1,252,740
	\$	10,689,214	\$	12,307,581	\$	12,299,881	\$	14,864,665	\$	16,189,813

<sup>(1)</sup> The requirement for statistical data is ten years; only seven years are available at this time.

 2008	 2009	Change 2008-2009
\$ 13,081,465	\$ 14,495,487	10.8%
1,940,152	1,941,259	0.1%
 1,177,037	 1,158,947	-1.5%
\$ 16,198,654	\$ 17,595,693	8.6%

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last Eight Years (1)

	2002	2003	2004	2005
Real Property	\$1,203,724,356	\$1,372,314,784	\$1,404,145,426	\$ 1,455,026,685
Personal Property	\$ 275,825,054	\$ 290,713,868	\$ 286,155,369	\$ 308,964,819
Mineral	\$ 245,547,630	\$ 261,126,250	\$ 243,396,530	\$ 299,726,780
Total assessed value (1)	1,725,097,040	1,924,154,902	1,933,697,325	2,063,718,284
Less: real property exemptions	(236,359,445)	(313,533,765)	(271,753,119)	(281,830,062)
Taxable value	\$1,488,737,595	\$1,610,621,137	\$1,661,944,206	\$1,781,888,222
Assessed value	86.3%	83.7%	85.9%	86.3%

<sup>(1)</sup> The requirement for statistical data is ten years; only eight years are available at this time.

Source: Polk County Tax Assessor/Collector

<sup>(2)</sup> Assessed valuations are considered to be 100 percent of actual valuations.

2006	2007	2008	2009				
\$1,503,984,334	\$1,640,053,202	\$ 1,662,956,029	\$ 1,954,019,389				
\$ 311,314,465	\$ 312,333,843	\$ 319,782,986	\$ 415,350,005				
\$ 277,116,300	\$ 312,441,209	\$ 340,812,815	\$ 322,631,740				
2,092,415,099	2,264,828,254	2,323,551,830	2,692,001,134				
(270,149,713)	(303,249,234)	(334,218,024)	(369,238,526)				
\$1,822,265,386	\$1,961,579,020	\$ 1,989,333,806	\$ 2,322,762,608				
87.1%	86.6%	85.6%	86.3%				

# PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS Last Ten Years

	2000	2001	2002	2003
Polk County by fund:				
General	0.37630	0.37630	0.37630	0.36530
Road and Bridge	0.07130	0.07130	0.06290	0.06550
Debt Service	0.10740	0.10740	0.11580	0.12420
	\$ 0.55500	\$ 0.55500	\$ 0.55500	\$ 0.55500
Cities:				
City of Corrigan	0.05986	0.59860	0.59000	0.59000
City of Goodrich	0.68690	0.68690	0.63690	0.71340
City of Livingston	-	-	-	-
City of Onalaska	-	-	-	-
School Districts:				
Big Sandy ISD	1.53000	1.42010	1.55570	1.57580
Corrigan-Camden ISD	1.52000	1.51000	1.50000	1.57200
Goodrich ISD	1.49610	1.49610	1.49610	1.49610
Leggett ISD	1.49600	1.01330	0.15000	1.50000
Livingston ISD	1.49000	1.51250	1.55250	1.55250
Onalaska ISD	1.54100	1.54100	1.67100	1.67100
<b>Utility Districts:</b>				
Memorial Point Utility District	0.86000	0.86000	0.86000	0.86000
Polk County FWSD	0.47170	0.48000	0.48000	0.48000
Total Direct and Overlapping Rates	\$ 11.70656	\$ 11.67350	\$ 11.04720	\$ 12.56580

Tax rates per \$100 of assessed valuation Source: Polk County Tax Assessor/Collector

2004	2005	2006	2007	2008	2009
0.35670	0.35670	0.38070	0.36790	0.30160	0.32370
0.09140	0.09140	0.12590	0.13760	0.17390	0.15410
0.10690	0.10690	0.12110	0.12220	0.15220	0.14990
\$ 0.55500	\$ 0.55500	\$ 0.62770	\$ 0.62770	\$ 0.62770	\$ 0.62770
0.59000	0.59000	0.59000	0.58580	0.48610	0.48610
0.81800	0.81800	0.72710	0.73500	0.68870	0.55170
-	<u>-</u>	-	-	-	_
-		-	-	-	_
		4			
1.29000		1.58900	1.45600	1.11650	1.11130
1.61000		1.61000	1.48860	1.17390	1.16780
1.49610	1.49610	1.50000	1.37000	1.04000	1.04000
1.50000	1.50000	1.50000	1.50700	1.18010	1.16610
1.55250	1.55250	1.55250	1.42450	1.11000	1.40000
1.67100	1.67100	1.67100	1.54290	1.20180	1.20020
0.86000	0.86000	0.86000	0.84000	0.84000	0.84000
0.48000	0.48000	0.48000	0.48000	0.44400	0.44000
\$ 12.42260	\$ 12.42260	\$ 12.70730	\$ 12.05750	\$ 9.90880	\$ 10.03090

#### PRINCIPAL PROPERTY TAXPAYERS

**Current Year and Nine Years Ago** 

	2	2000		2009					
Property Tax Payer	Taxable Assessed Value	Rank	% of Taxable Assessed Value	Taxable Assessed Value	Rank	% of Taxable Assessed Value			
Comstock Oil and Gas Inc.	\$ 146,602,460	2	10.33%	\$ 118,542,720	1	5.10%			
Georgia Pacific LLC	-	n/a	0.00%	65,252,630	2	2.81%			
Enbridge Pipelines	-	n/a	0.00%	32,322,470	3	1.39%			
RMS Texas Timberlands	-	n/a	0.00%	31,427,670	4	1.35%			
Unit Petroleum Company	-	n/a	0.00%	28,055,516	5	1.21%			
Blackstone Minerals	10,762,320	10	0.76%	21,022,300	6	0.91%			
Devon Energy Production Co LP	-	n/a	0.00%	20,875,300	7	0.90%			
ETC Katy Pipeline Limited	-	n/a	0.00%	20,579,830	8	0.89%			
Delta Exploration Co., Inc.	_	n/a	0.00%	17,752,400	9	0.76%			
Famcor Oil, Inc.	15,097,120	4	1.05%	16,589,984	10	0.71%			
Champion International	147,598,961	1	10.40%	-	n/a	0.00%			
Carter W.T. & Brothers	26,608,940	3	1.87%	-	n/a	0.00%			
Eastex Telephone Coop. Inc.	14,300,970	5	1.01%	-	n/a	0.00%			
Wal-Mart	14,129,016	6	1.00%	-	n/a	0.00%			
Louisana Pacific Corp	13,340,636	7	0.94%	-	n/a	0.00%			
Sam Houston Electric Coop. Inc.	13,068,291	8	0.92%	-	n/a	0.00%			
Teco Pipeline	 13,002,400	9	0.92%	 -	n/a	0.00%			
Subtotal	\$ 414,511,114		29.20%	\$ 372,420,820		16.03%			
Other taxpayers	 1,005,099,531		70.80%	 1,950,341,788		83.97%			
Total	\$ 1,419,610,645		100.00%	\$ 2,322,762,608		100.00%			

Source: Polk County Appraisal District

# PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Years

	 2000	 2001		2002	2003	
Adjusted tax levy	\$ 7,872,215	\$ 8,272,083	\$	8,941,594	\$	8,940,234
Current tax collected	\$ 7,691,941	\$ 7,875,720		8,486,390		8,477,198
Percent of current tax collections	97.71%	95.21%		94.91%		94.82%
Delinquent tax collections	\$ 147,146	\$ 355,149	\$	403,733	\$	401,187
Total tax collections	\$ 7,839,087	\$ 8,230,869	\$	8,890,123	\$	8,878,384
Total collections as a percentage of current levy	99.58%	99.50%		99.42%		99.31%
Outstanding delinquent taxes	\$ 33,128	\$ 41,214	\$	51,472	\$	61,850
Outstanding delinquent taxes as percentage of current levy	0.42%	0.50%		0.58%		0.69%

Source: Polk County Tax Assessor/Collector

 2004	 2005	 2006	 2007	2008	 2009
\$ 9,205,175	\$ 9,879,685	\$ 11,565,442	\$ 11,953,364	\$ 13,038,903	\$ 14,226,340
8,726,521	9,383,100	11,037,132	11,418,475	12,457,010	13,669,417
94.80%	94.97%	94.80%	94.00%	95.54%	96.09%
\$ 400,292	\$ 399,198	\$ 374,559	\$ 336,593	\$ 302,830	\$ -
\$ 9,126,813	\$ 9,782,298	\$ 11,411,690	\$ 11,755,068	\$ 12,759,840	\$ 13,669,417
99.15%	99.01%	98.66%	95.65%	99.41%	97.00%
\$ 78,361	\$ 97,387	\$ 153,752	\$ 198,296	\$ 279,062	\$ 556,923
0.85%	0.99%	1.33%	1.66%	2.14%	3.91%

# RATIO OF GENERAL BONDED DEBT OUTSTANDING Last Ten Years

	2000		2001			2002	2003		
NET TAXABLE ASSESSED VALUE									
All property	\$	1,418,414,305	\$	1,419,610,645	\$	1,488,737,595	\$	1,610,621,137	
NET BONDED DEBT									
Gross bonded debt		6,953,326		6,807,540		6,054,582		8,109,241	
Less debt service funds		818,474		767,357		641,672		641,314	
<b>Net Bonded Debt</b>	\$	6,134,852	\$	6,040,183	\$	5,412,910	\$	7,467,927	
RATIO OF NET BONDED DEBT									
TO ASSESSED VALUE		0.4325%		0.4255%		0.3636%		0.4637%	
POPULATION		41,133		43,082		44,129		45,064	
NET BONDED DEBT PER CAPITA	\$	149	\$	140	\$	123	\$	166	

 2004	 2005	 2006	 2007	 2008	 2009
\$ 1,661,944,206	\$ 1,781,888,222	\$ 1,822,265,386	\$ 1,961,579,020	\$ 1,989,333,806	\$ 2,322,762,608
\$ 7,176,348 658,075 6,518,273	\$ 7,012,065 780,558 6,231,507	\$ 6,369,635 935,605 5,434,030	\$ 25,810,117 853,369 24,956,748	\$ 36,286,680 828,766 35,457,914	\$ 36,323,771 666,793 35,656,978
0.3922%	0.3497%	0.2982%	1.2723%	1.7824%	1.5351%
45,708	45,944	46,291	46,206	46,144	46,332
\$ 143	\$ 136	\$ 117	\$ 540	\$ 768	\$ 770

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT September 30, 2009

Governmental Unit		et Bonded Debt utstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt		
Debt repaid with property taxes						
Cities:				_		
Corrigan	_		100%	\$	-	
Goodrich	\$	280,000	100%	\$	280,000	
Livingston	\$	1,700,000	100%	\$		
Onalaska	\$	-	100%	\$	-	
School Districts:						
Big Sandy ISD	\$	1,250,000	100%	\$	1,250,000	
Chester ISD	\$	485,000	48.90%	\$	237,165	
Corrigan-Camden ISD	\$	3,855,000	100%	\$	3,855,000	
Goodrich ISD	\$	-	100%	\$	-	
Leggett ISD	\$	1,700,000	100%	\$	1,700,000	
Livingston ISD	\$	70,148,296	100%	\$	70,148,296	
Onalaska ISD	•\$	5,059,337	100%	\$	5,059,337	
Woodville ISD	\$	5,427,851	2.53%	\$	137,325	
Utility Districts:						
Memorial Point	\$	140,000	100%	\$	140,000	
Polk Co Freshwater	\$	-	100%	\$	, -	
Subtotal, overlapping debt	\$	90,045,484			82,807,123	
Polk County direct debt	-	36,323,771	100%	-	36,323,771	
Total direct and overlapping debt				\$	119,130,894	

Source: Texas Municipal Reports

<sup>(1)</sup> Estimated Percentage Applicable obtained from Municipal Advisory Council of Texas.

#### LEGAL DEBT MARGIN INFORMATION

**Last Ten Years** 

	2000		2001			2002	2003	
Debt limit	\$	141,841,431	\$	141,961,065	\$	148,873,760	\$	161,062,114
Total net debt applicable to limit		6,953,326		6,807,540		6,054,582		8,109,241
Legal debt margin	\$	134,888,105	\$	135,153,525	\$	142,819,178	\$	152,952,873
Total net debt applicable to the limit as a percentage of debt limit		4.90%		4.80%		4.07%		5.03%

#### **Legal Debt Margin Calculation for 2009**

Assessed value	\$ 2,322,762,608
Debt limit (10% of assessed value)	232,276,261
Debt applicable to limit:	
General obligation bonds	36,323,771
Less: amount set aside for	
repayment of general	
obligation debt	 
Total net debt applicable to limit	36,323,771
Legal debt margin	\$ 195,952,490

 2004	 2005	2006		2007	 2008	 2009
\$ 166,194,421	\$ 178,188,822	\$ 182,226,539	\$	196,157,902	\$ 198,933,381	\$ 232,276,261
7,176,348	7,012,065	6,369,635		25,810,117	36,286,680	36,323,771
\$ 159,018,073	\$ 171,176,757	\$ 175,856,904	\$ .	170,347,785	\$ 162,646,701	\$ 195,952,490
4.32%	3.94%	3.50%		13.16%	18.24%	15.64%

### DEMOGRAPHIC AND ECONOMIC STATISTICS

T	mn	<b>X</b> 7
1 2 6 1	Len	Years

	 2000	2001	2002	 2003
Population (1)	41,333	43,082	44,129	45,064
Personal income (3)	\$ 1,010,207	\$ 1,083,874	\$ 1,115,830	\$ 1,164,011
Per capita personal income (3)	\$ 24,300	\$ 25,158	\$ 25,286	\$ 25,830
Median age (3)	39.4	39.2	39.0	39.1
School enrollment (4)				
Livingston ISD	3,788	4,120	4,096	4,111
Big Sandy ISD	411	430	447	452
Chester ISD	N/A	N/A	N/A	N/A
Corrigan Camden ISD	1,090	1,175	1,113	1,144
Leggett ISD	241	247	270	278
Onalaska ISD	469	523	665	467
Goodrich ISD	282	263	293	304
TOTAL:	6,281	6,758	6,884	6,756
Unemployment rate (2)	5.90%	6.30%	7.80%	8.10%

Data sources:

<sup>(1)</sup>US Census Bureau

<sup>(2)</sup>Texas Workforce

<sup>(3)</sup> Texas Association of Counties (County Information Project)

<sup>(4)</sup> TEA

 2004	 2005	 2006	 2007	2008	2009
45,708	45,944	46,291	46,206	46,144	46,332
\$ 1,198,247	\$ 1,289,580	\$ 1,381,286	\$ 1,417,000	n/a	n/a
\$ 26,215	\$ 28,069	\$ 29,839	\$ 31,832	n/a	n/a
39.0	39.1	39.2	38.7	38.3	38.6
4,048	4,072	3,742	3,753	3,728	3,733
458	484	433	456	471	465
N/A	N/A	45	77	73	71
1,126	1,122	1,028	990	990	956
267	255	221	205	202	190
751	802	826	813	817	846
308	317	289	259	247	241
6,958	7,052	6,584	6,553	6,528	6,502
7.20%	6.80%	6.10%	5.90%	6.40%	10.50%

#### PRINCIPAL EMPLOYERS

Current Year and Four Years Ago (1)

		2009			2005	
			Percentage of Total County			Percentage of Total County
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Georgia Pacific	1,000	1	2.16%	*1600	1	3.48%
Texas Department of Criminal Justice	900	2	1.94%	900	2	1.96%
Livingston ISD	642	3	1.39%	547	3	1.19%
Wal-Mart Super Center	400	4	0.86%	450	4	0.98%
Memorial Medical Center	400	5	0.86%	124	9	0.27%
Polk County	295	6	0.64%	282	5	3.48%
CEC Int'l (IAH Detention Facility)	235	7	0.51%	-		0.00%
Corrigan Camden ISD	225	8	0.49%	178	7	0.39%
Alabama-Coushatta Reservation	206	9	0.44%	197	6	0.43%
Sam Houston Electric Coop	157	10	0.34%	150	8	0.33%
Total	4,460		9.63%	2,828		12.51%

Source: Polk County Economic & Industrial Development Corporation

Texas Workforce Co

<sup>\*</sup>Was previously named International Paper Company

<sup>(1)</sup> The requirement for statistical data is current year and 9 years ago; Only current year and 4 years ago was available

#### **COUNTY EMPLOYEES (1)**

Last Ten Years

	2000	2001	2002	2003
<b>County Employees</b>				
Elected Officials	21	21	22	22
Full Time	195	224	228	227
Part Time/Labor Pool	64	53	54	47
Totals:	280	298	304	296

Source: Polk County Human Resources

<sup>(1)</sup> The requirement for statistical data is full-time equivalent employees by function/program; however, this data was not available in current year and will be presented in future years.

2004	2005	2006	2007	2008	2009
22	22	22	22	22	22
227	258	256	247	293	259
27	57	28	49	35	44
276	337	306	318	350	325

#### OPERATING INDICATORS BY FUNCTION/PROGRAM

**Last Ten Years** 

	2000	2001	2002	2003
<b>County Court</b>				
Civil Cases				
Pending Beginning of Year	159	152	157	1,916
Docket Adjust	(2)	5	1,775	(43)
Added	23	-	395	1,352
Disposed	28	-	411	1,034
Pending End of Year	152	157	1,916	2,191
Criminal Cases			•	•
Pending Beginning of Year	2,205	2,258	2,262	2,289
Docket Adjust	3	4	-	(2)
Added	1,687	_	1,674	2,055
Disposed	1,637	-	1,647	1,785
Pending End of Year	2,258	2,262	2,289	2,557
District Court			_,,-	_,
Civil Cases				
Pending Beginning of Year	2,206	2,312	2,607	798
Docket Adjust	(22)	99	(1,952)	, , , o
Added	1,284	1,373	867	403
Disposed	1,156	1,177	724	354
Pending End of Year	2,312	2,607	798	847
Criminal Cases	2,312	2,007	770	047
Pending Beginning of Year	634	661	553	570
Docket Adjust	(4)	(15)	(35)	370
Added	629	674	604	939
Disposed	598	767	552	799
Pending End of Year	661	553	570	799
Justice Of The Peace Courts	001	333	370	/10
Cases Filed				
Traffic	1.045	£ 106	6 172	4.055
Non Traffic	4,045	5,186	6,172	4,955
	2,223	2,606	2,994	3,200
Small Claims Suits	143	198	177	239
Forcible Entry & Detainer	79	90	110	116
Other Civil Suits	178	182	184	200
Cases Disposed	4.001	4.565	5.555	4.000
Traffic	4,231	4,565	5,557	4,939
Non Traffic	2,438	2,220	2,346	2,813
Small Claims Suits	121	134	140	173
Forcible Entry & Detainer	67	71	97	111
Other Civil Suits	138	124	150	136
Cases Appealed		•		
Traffic	8	10	6	2
Non Traffic	(1)	3	2	2
Small Claims Suits	1	_	-	3
Forcible Entry & Detainer	(1)	1	-	1
Other Civil Suits	1	-	-	1
Miscellaneous				
Examining Trials	1	1	1	5
Inquests	192	198	208	192

Source: Texas Courts Online (Office of Court Administration)

2004	2005	2006	2007	2008	2009
2,191	2,378	2,705	2,836	2,829	2,980
(3)	30	27	(30)	75	56
1,189	1,443	1,442	1,304	1,230	1,352
999	1,146	1,338	1,281	1,154	1,176
2,378	2,705	2,836	2,829	2,980	3,212
2,557	2,589	2,889	2,935	2,798	2,719
(8)	(5)	13	(5)	(7)	113
1,830	2,001	1,774	1,779	1,446	1,307
1,790	1,696	1,741	1,911	1,518	1,470
2,589	2,889	2,935	2,798	2,719	2,669
847	899	670	757	842	885
(11)	(10)	(5)	(40)	20	(146)
421	303	328	411	336	342
358	522	236	286	313	297
899	670	757	842	885	784
710	761	1,254	1,385	1,033	810
(28)	(102)	(350)	(461)	(121)	(77)
802	900	930	924	890	980
723	305	449	815	992	890
761	1,254	1,385	1,033	810	823
6,692	8,092	7,342	6,387	7,472	8,007
2,799	2,891	2,439	2,565	2,725	2,526
131	133	114	84	83	127
124	120	146	154	119	155
172	177	218	219	327	217
7,566	7,007	6,338	6,252	6,834	6,826
3,244	2,411	1,923	2,337	2,148	2,102
97	90	79	81	54	174
102	108	124	143	109	134
132	121	108	170	205	272
2	16	19	14	19	22
3	6	1	2	1	2
2	-	1	-	-	-
6	3	1	1	-	-
2	-	-	-	-	1
-	2	1	-	-	-
206	215	206	195	210	181

# POLK COUNTY, TEXAS CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Years

	2000	2001	2002	2003	2004
Function/program					
General Government					
Commissioners Court	3	3	3	3	3
County Clerk	9	10	12	12	12
Veterns Service	1	1	1	1	1
General Operations	21	26	26	26	26
District Clerk	2	2	2	2	3
JP Pct 1	_	_		_	_
JP Pct 2	4	4	4	4	4
JP Pct 3	_	_	_	_	<u>-</u>
JP Pct 4	_	_	_	_	<u>-</u>
District Attorney	_	2	3	4	4
County Auditor	1	1	3	3	4
County Treasurer	1	2	2	2	2
Tax Assessor/Collector	4	4	4	4	4
Delinquent Tax Collection	1	1	1	1	1
Data Processing	10	12	12	12	12
Maintenance/Custodial	2	2	2	2	2
Maintenance/Engineering	8	11	14	16	17
Jail	2	4	4	4	5
Constable PCT 1	_	<u>-</u>	_	· -	1
Constable PCT 2	_	_	_	_	1
Constable PCT 3	_	_	_	_	1
Constable PCT 4	_	_	_	_	1
Sheriff's Dept	13	20	33	31	31
Social Services	. 1	1	2	2	2
Extension	_	_	_	1	1
Emergency Management	2	3	3	3	6
Environmental Enforcement	1	1	3	2	2
Road & Bridge					
Road & Bridge Pct 1	17	19	22	35	60
Road & Bridge Pct 2	17	18	20	22	40
Road & Bridge Pct 3	43	44	46	49	53
Road & Bridge Pct 4	37	40	41	43	44
Security					
Security Dept	1	1	1	1	1
Historical Commission					
Historical	2	2	2	2	2
Waste Management					
Waste Management	42	46	46	46	46
Aging					
Aging Services	3	3	3	3	4

Source: County Inventory Reports

2005	2006	2007	2008	2009
3	3	4	4	4
12	14	14	15	15
1	1	1	1	13
26	26	31	34	34
3	3	3	3	3
-	_	_	-	
4	4	4	4	4
-	_	_	-	-
-	_	· -	-	-
4	5	5	6	6
4	4	4	4	4
2	3	3	3	3
4	5	4	4	4
1	1	1	1	1
12	11	11	13	12
2	2	2	3	4
17	19	20	23	28
6	8	13	13	14
1	1	1	1	1
1	1	1	2	2
1	1	1	1	1
1	1	1	1	1
39	49	60	66	70
4	4	4	4	4
1	1	1	1	1
11 1	12 1	13 1	13 1	14
1	1	1	1	2
71	78	79	80	84
55	55	60	63	67
55	63	77	82	83
53	55	68	76	78
1	1	1	1	1
2	2	2	2	2
46	46	46	46	36
3	3	6	7	8